# nationalgrid

# Stage 04: Code Administrator Consultation

Connection and Use of System Code (CUSC)

# **CMP254**

# 'Addressing discrepancies in disconnection/de-energisation remedies'

CMP254 seeks to bring the CUSC in line with the DCUSA in regards to Supplier's rights under their Supply Contract and the Electricity Act 1989 to disconnect an indebted customer.

Published on: 19<sup>th</sup> January 2016 Length of Consultation: 10 Working Days Responses by: 2<sup>nd</sup> February 2016 What stage is this document at?

- 01 Initial Written Assessment
- Workgroup Consultation
- 03 Workgroup Report
- O4 Code Administrator Consultation
- 05 Draft CUSC Modification Report
- 6 Final CUSC Modification Report

#### The Workgroup concludes:

That WACM4 best facilitates the CUSC objectives and should be implemented. The Original Proposal, WACM3 and WACM5 each received one vote each as best facilitating the CUSC objectives.



High Impact: Consumers



**Medium Impact:** Suppliers

#### Contents

1	Summary	3
2	Background	5
3	Why Change	6
4	Summary of Workgroup Discussions	8
5	Original Proposal and Workgroup Alternatives	16
6	Impact and Assessment	17
7	Proposed Implementation and Transition	18
8	Workgroup Consultation Responses	19
9	Views	26
10	How to Respond	35
11	Glossary / Acronyms	36
Anı	nex 1 – CMP254 CUSC Modification Proposal Form	37
Anı	nex 2 – CMP254 Terms of Reference	45
Anı	nex 3 – Workgroup attendance register	51
Anı	nex 4 – Workgroup Consultation Responses	52
Anı	nex 5 – Draft Legal Text	79
Anı	nex 6 – Panel Recommendation on Urgency to Authority	89
	nex 7 – Authority response to Panel recommendation on Urg	



#### Any Questions?

Contact:

Heena Chauhan

Code Administrator



heena.chauhan@nati onalgrid.com



07811 356637

Proposer:

Paul Mott

EDF Energy

Tel: 0203 126 2314 paul.mott@edfenergy.co

<u>m</u>

#### **About this document**

The purpose of this document is to consult on CMP254 with CUSC Parties and other interested industry members. Representations received in response to this consultation document will be included in the Code Administrator's CUSC Modification Report that will be furnished to the CUSC Panel for their decision. Parties are requested to respond by **5pm** on **2**<sup>nd</sup> **February 2016** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> using the Code Administrator Consultation Response Pro-forma which can be found via the following link:

http://www2.nationalgrid.com/UK/Industry-information/Electricity-codes/CUSC/Modifications/CMP254/

#### **Document Control**

Version	Date	Author	Change Reference
1.0	19/01/2016	Code Administrator	Code Administrator
			Consultation to Industry

#### 1 Summary

- 1.1 This document describes the Original CMP254 CUSC Modification Proposal and seeks views from Industry members relating to the Proposal.
- 1.2 CMP254 was proposed by EDF Energy and was submitted to the CUSC Modifications Panel for their consideration on 30<sup>th</sup> October 2015. A copy of this Proposal is provided within Annex 1. The Panel agreed with the Proposers request that the Proposal be developed and assessed against the CUSC Applicable Objectives in accordance with an urgent timetable. This request for 'urgency' was however rejected by Ofgem who instead recommended that the Workgroup follow an accelerated timetable. The Workgroup was required to consult on the Proposal during this period to gain views from the wider industry. Following the Workgroup Consultation, the Workgroup considered responses; voted on the proposed solutions to the defect and reported back to the Panel at a Special CUSC Panel meeting on 18<sup>th</sup> January 2016. The Panel decided that this Modification Report should proceed to Code Administrator Consultation for 10 Working Days.
- 1.3 This Code Administrator Consultation has been prepared in accordance with the terms of the CUSC. An electronic copy can be found on the National Grid Website, <a href="http://www2.nationalgrid.com/UK/Industry-information/Electricity-codes/CUSC/Modifications/CMP254/">http://www2.nationalgrid.com/UK/Industry-information/Electricity-codes/CUSC/Modifications/CMP254/</a>, along with the CUSC Modification Proposal Form.
- 1.4 Following the Workgroup Consultation, as summarised in this report, the Original Proposal and five Workgroup Alternative CUSC Modifications (WACMs) were proposed:
  - 1.4.1 Original Proposal: Aims to bring the CUSC in line with the DCUSA in regards to Supplier's rights under their Supply Contract and the Electricity Act 1989 to disconnect an indebted customer.
  - 1.4.2 WACM1: De-energisation/re-energisation text with additional National Grid's proposed indemnity wording allowing Grid to not proceed with de-energisation for technical or other reasons. The indemnity from the SO to the Supplier in the Original is removed.
  - 1.4.3 WACM2: De-energisation/re-energisation text modified to limit the circumstances that the SO can reject or delay a de-energisation instruction to technical matters, with indemnity text in both directions (SO to Supplier, Supplier to SO), but with indemnities between Supplier and National Grid capped at £5m each way.
  - 1.4.4 WACM3: The Original with an additional process of up to about a week to identify and liaise with Downstream Customers, where there are any, prior to de-energisation to consider possible alternative solutions.
  - 1.4.5 WACM4: WACM1 with the Downstream Customer process.
  - 1.4.6 WACM5: WACM2 with the Downstream Customer process.

#### National Grid's View

- 1.5 We recognise that Suppliers have a right under the terms of the Electricity Act and their Supply agreements to discontinue the supply to premises in the event of non-payment and we support the introduction of a mechanism within the CUSC to enable this. Whilst all the options presented would introduce such a mechanism, we do feel that the impact of a de-energisation should also be taken into account before proceeding, particularly from technical, safety, and environmental points of view.
- 1.6 In certain circumstances, the technical configuration of or ongoing works on the transmission system may be such that undertaking a de-energisation would endanger the security of other Users' connections to the transmission system, and in extreme circumstances may even result in their de-energisation (especially in circumstances where the party the Supplier wishes to de-energise is uncooperative). In such circumstances it

may not appropriate for the SO to undertake the de-energisation in a timely manner or (in extreme cases) at all. As the SO is best placed to consider whether such circumstances exist, it is vital that the enduring arrangements allow the SO to use its judgement, as proposed under WACMs 1, 2, 4 & 5. We do not believe that these solutions prevent Suppliers from discontinuing supplies if the SO believes that de-energisation at the transmission level would present technical issues. For example, legal action could be taken to allow the discontinuation of a supply using the customer's equipment (circuit breaker).

- 1.7 During the Workgroup discussions, a number of concerns were raised regarding the need for any de-energisation to be undertaken in a safe and environmentally friendly manner. During these discussions, National Grid highlighted that it would look to use its existing procedures to undertake a de-energisation. Such procedures will involve communications with the party to be de-energised to ensure that it can be done safely. Whilst most deenergisations would be carried out remotely by the TO, on occasion there may be a requirement to attend the site. As the circumstances in which a Supplier is likely to instruct the SO to undertake a de-energisation is likely to involve a customer that is experiencing financial difficulty with hundreds at risk of unemployment, there is an increased risk associated with this. As such additional health, safety and environmental considerations should be taken into account by the SO to protect the TO's operatives, the customer, and any third party when considering when and whether to proceed with the de-energisation. Under the proposed options, only WACMs 1 & 4 allow for such considerations to be taken into account.
- 1.8 National Grid recognises the potential impact that the proposed options may have on downstream customers connecting to a private network. We believe that the options that allow for a supplier to identify such sites and enter dialogue with the companies involved (WACMs 3, 4 & 5) will offer a level of protection to these customers' businesses that the other options do not explicitly provide. We believe that this will also aid the SO to coordinate any resulting de-energisation safely and effectively.
- 1.9 Finally, we note the three different indemnities proposed. In the scenarios in which deenergisation is undertaken under the proposals, whilst notification will be provided in advance to customers, they may have to be undertaken without their cooperation (e.g. should they be disagree with their Supplier's decision). This therefore increases the risk associated with undertaking such actions in comparison with de-energisations that would be undertaken as part of the SO/TOs' normal course of business (due to network outages, connection works, etc.). As it is the commercial decision of Supplier as to whether or not a de-energisation process proposed is initiated, it is our view that the Supplier should face the potential consequences of this being carried out. This would ensure that the full risk involved in the process is taken into account when deciding whether to de-energise its customer. We therefore believe the indemnities provided by WACMs 1 & 4 are most appropriate.
- 1.10 As WACM4 sufficiently deals with each of the points above, we believe that it best facilitates the applicable CUSC objectives.

#### Workgroup Conclusion

1.11 At the final Workgroup meeting, Workgroup members voted on the Original Proposal and the five WACMs: Half of the Workgroup voted that WACM4 best facilitates the CUSC objectives and should be implemented. The Original Proposal, WACM3 and WACM5 each received one vote each as best facilitating the CUSC objectives.

#### 2 Background

- 2.1 Under the terms of the Electricity Act 1989 and Suppliers' contracts with their customers, a Supplier has the right to disconnect a customer site from the electricity network should their electricity charge for the customer's site be unpaid to the Supplier.
- 2.2 For domestic and small business customers, a Supplier can undertake this action. However, for larger customers connecting at higher voltages, assistance is required from the DNO or SO (and in turn the relating TO).
- 2.3 In the case of a distribution connected customer this process is governed by the DCUSA, placing an obligation on the DNO to undertake a disconnection/de-energisation. For a transmission related customer as disconnection would require the physical removal of assets (which is a costly and timely process to carry out or reverse), the Supplier would look to request the de-energisation of a customer site. The de-energisation of a customer would involve the opening of switchgear (e.g. circuit breakers) to prevent the flow of energy. However, no such process or obligation is set out for such a de-energisation of a transmission connected customer (Non-Embedded Customer) under the CUSC. To overcome this issue, EDF Energy has proposed to modify the CUSC to introduce arrangements for this (CMP254). Details of this proposal are highlighted in section 4.
- 2.4 CMP254 has been discussed as part of an industry Workgroup, the discussions of which are summarised in Section 5, with areas of discussion including:
  - a) The nature of any existing mechanisms (e.g. under the DCUSA or BSC);
  - b) The impact of the proposal on any customers connecting to a private network operated by the defaulting party (Downstream Customers);
  - c) The need to undertake de-energisation in a safe and environmentally friendly manner; and
  - d) Any technical or legal issues that may have an implication on deenergisation.
- 2.5 The Proposer clarified during the Workgroup deliberations that CMP254 would apply to the 'de-energisation' of a customers' site(s) and was not related to the permanent 'disconnection' of the site(s). Both 'De-energisation' and 'Disconnection' are defined terms in the CUSC (Section 11).

- 3.1 The Proposer has highlighted that there is a gap in the current industry arrangements in how a Supplier's right to disconnect an indebted customer pursuant to the Supplier's rights under its Supply Contract, or the Electricity Act 1989<sup>1</sup>, is given effect for network operators at different voltage levels.
- 3.2 For a distribution-connected customer, if it fails to pay its debts to its Supplier, its Supplier can (subject to certain conditions) disconnect the customer's site from the electricity network. This may usually be practical for domestic and small business customers, where most Suppliers will have suitable operatives, or could use a suitable contractor. However, for customers energised at higher voltages, safety of the disconnection/de-energisation process becomes a concern and special skills are needed; therefore the Supplier is able to use the industry rules to request that the DNO de-energises the customer's site on the Supplier's behalf (at the Supplier's cost) via a specific provision in DCUSA.
- 3.3 For Non-Embedded Customers, known in the CUSC as "Non-Embedded Customers", the skill level to effect a de-energisation is much higher, and specialist very high voltage qualifications are needed to do so safely, held in essence almost entirely by transmission company employees. No Supplier will have the skills to disconnect them itself for non-payment of debts. There may occasionally be issues concerning access to a site to de-energise or disconnect at an electrical boundary within the private large-industry site. A network company will generally be able to de-energise or disconnect from its own equipment external to the customer's site. There should be a specific provision in CUSC to mirror that in DCUSA, but there isn't. The defect is the lack of this equivalent right via the industry rules to enable Suppliers to request that the transmission network company de-energises such customers.
- 3.4 If not addressed, Suppliers will be unwilling to supply Non-Embedded Customers at all, or will only do so on onerous advance-payment, perhaps premium, terms, harming such customers as a class their trade association has expressed concerns about these customers facing some green/policy-related costs that their industrial competitors overseas, using "dirtier" electricity, don't; and the viability of their operations in Britain is strongly related to their Supply costs. Smaller Suppliers, where generally active in the Industrial & Commercial market segment, may well feel unable to participate in the market to supply Non-Embedded Customers under CUSC baseline, damaging competition in Supply.
- 3.5 If the defect identified in CMP254 is not addressed, a risk thus exists which is likely to increase costs for Suppliers and for consumers in particular (pass-through of risk in premium or credit requirement), or consumers in general (if a Supplier fails as a result of its indebtedness from such a customer, reducing competition). The most effective way of addressing this risk is for the person responsible for managing and operating the connection to the electricity network to de-energise the non-paying Non-Embedded Customer, to prevent further indebtedness to the Supplier from building up.
- 3.6 The BSC has provision (Section H 3.2.1(d), "Consequences of Default") for the BSC Panel to require, with prior approval from Ofgem, a Transmission Company or a Distribution System Operator to de-energise plant or apparatus (comprising BM Units) of a defaulting party (generally speaking this means a defaulting Supplier, and this includes disconnection of any of its customers

<sup>&</sup>lt;sup>1</sup> Under Schedule 6, F6 of The Electricity Act 1989 confirms where a customer has not paid within 28 days of the payment due date its Supplier may either install prepayment meter or initiate disconnection.

that are grid-connected, among others). This part of the BSC adds that the Transmission Company and DSOs all "hereby irrevocably and unconditionally consent to such de-energisation" ". The relevance of this is that it means the Transmission Company is already compelled to have staff able to deliver deenergisation of Non-Embedded Customers in a timely manner on request, so this CMP254 proposed solution does not require the Transmission Company to develop additional skills, resources or procedures and plans beyond those which it must already have in place for BSC purposes.

#### 4 Summary of Workgroup Discussions

4.1 This section provides information regarding what the Workgroup have discussed in relation to this proposal. The points discussed concerned a number of different areas as presented below.

#### Existing disconnection/de-energisation mechanisms

- 4.2 The Workgroup considered how the existing disconnection/de-energisation process under the DCUSA works in practice, particularly the level of notification that is required to ensure that any disconnection/de-energisation is undertaken in a safe and controlled manner.
- 4.3 Some Workgroup members described the process that Suppliers would follow to request a de-energisation of distribution-connected business customers. Under this scenario the Supplier would issue the customer with a notice of denergisation and inform the DNO the details of the meter for which it requires the supply to be de-energised. The DNO would then proceed with the fulfilling the request. Suppliers said that their experience is that DNOs do not usually require evidence, as the DNO relies on the indemnity under the DCUSA to protect it from any resulting liability, therefore being able to assume that the Supplier has undertaken appropriate checks, controls, and communications.
- 4.4 The Workgroup also considered the requirement that National Grid has to deenergise a Supplier's customer(s) site(s) upon the Supplier falling into financial default under the BSC. Under BSC Section H 3.2.1, the (BSC) Panel can instruct the SO to de-energise Plant or Apparatus comprising one or more BMUs for which the lead party is in default of the BSC, but only with prior approval of the Authority. Upon such an instruction, the SO shall use all reasonable endeavours to comply as quickly as practicably as possible.
- One Workgroup member had discussed de-energisation procedures when initiated under BSC Section H prior to the first Workgroup meeting and was advised by Elexon a relevant procedure was Elexon's BSC Procedure (BSCP) 15. However, it was noted that this procedure relates to de-registering a BMU (metered site) for settlement purposes which actually occurs post disconnection. It was suggested that BSCP515 which explains disconnection arrangements for distribution connected sites is more relevant. It was noted that a Supplier's customers would almost all be distribution connected. Elexon hasn't felt the need to produce a procedure to expand on BSC Section H regarding de-energisation of transmission connected sites. Elexon would certainly need to be involved from a Settlement administration and meter deregistration perspective in the event of disconnection. The Proposer clarified that the intention of the proposed changes under CMP254 would not give effect to disconnection. Instead a Supplier's instruction would be to deenergise a site until it is satisfied that the reason for doing so has been resolved, and its instruction to the SO to re-energise the site is actioned. Elexon would not have any role in the CMP254 de-energisation process.

#### Impact of the CMP254 proposal

- 4.6 The Workgroup considered the potential impact of the proposal. The National Grid representative highlighted that this issue potentially affected 15 connections to its network providing supplies to private sector companies, although others connecting premises operated by public sector bodies also exist.
- 4.7 The Proposer explained that under the existing arrangements, if, as under baseline (existing) CUSC, a Non-Embedded Customer site cannot be deenergised in the event it is not paying its electricity bills, this could have a significant financial impact on its Supplier, as a typical value of the electricity

- consumption of one of these sites could be in the region of £1m per week. To offset this risk, Suppliers may be unwilling to supply Non-Embedded Customers at all, or may only do so on more onerous or premium terms.
- 4.8 Whilst the Workgroup recognised that there was a need to protect Suppliers from related losses, some members raised concerns regarding the potential de-energisation of downstream customers (those whose electricity supply is tied in to a Non-Embedded Customer's private network, where there is no alternative means of supply). These downstream customers could be paying the Non-Embedded Customer) for their power supply in good faith, unaware of the connectee's financial problems, and that disrupting their supplies would damage the downstream customers' business. Some members of the group believed that this was a risk that these businesses accepted when opting to connect in this manner and such a risk would be addressed within their bilateral commercial arrangements. It was suggested that this was no different than other 'landlord' type arrangement at, for example, business parks, office blocks or shopping malls. Other members of the group noted that some of these private network connections have been in existence for a long time, even prior to privatisation of the electricity network; although it was also noted that this would have been taken into consideration when Parliament approved the Electricity Act 1989 rights for Suppliers to disconnect for nonpayment. Some members of the group believed that the de-energisation process should provide downstream customers with a period of time to allow commercial and physical solutions to be negotiated with the Supplier, with whom they currently do not have a relationship, and with the Non-Embedded Customer who owns the private network assets and has the relationship with the downstream customers, prior to de-energisation of the supply from the transmission network.
- 4.9 It was noted that the issue of there being other "downstream" customers on the primary (on-paying) customer's site, as a private network connection, also exists for DNO connected customers; the text in DCUSA enabling the Supplier to disconnect the primary DNO connected customer makes no reference or special provision to these privately connected downstream customers. It was also noted that some DNO connections can be to quite large sites, being at 132 kV in England and Wales; sites connected at 132 kV, covered by DCUSA in England and Wales, would be covered by CMP254, if passed, in Scotland.
- 4.10 It was noted by two attendees at the first Workgroup meeting, that if a downstream customer had the right of veto for a period of time over deenergisation of the non-paying Non-Embedded Customer site, a perverse incentive could be for Non-Embedded Customer sites to encourage the setting-up of downstream customers on their site (maybe even through within group structuring), perhaps giving free access to their network for this purpose, as a form of protection/delay against possible de-energisation if the host Non-Embedded Customer site got into financial difficulties.
- 4.11 The Workgroup considered whether downstream customers had a legal right to a continued supply in the event a Supplier wished to de-energise the Non-Embedded Customer for non-payment. One member stated that in the case of a distribution connected customer who pays its bills, it is the DNO that has an obligation to keep supplies to its connectees in place, whilst it is the SO's requirement to keep supplies to the DNO (the Non-Embedded Customer) in place; assuming that the same rights and obligations transfer across, it would be the owner of a private network that is required to keep supplies to downstream customers in place. It was highlighted that in not paying their Supplier, the private network owner would be failing to fulfil its obligation of continued supply to its downstream customers due to the Supplier's right to disconnect under the Electricity Act. One member highlighted that the requirements surrounding the provision of third party access to licence exempt

electricity and gas networks<sup>2</sup> under the EU Third Package has affected the rights of downstream customers, as these now allow downstream customers to demand at any time their own settlement metering and at any time select their own Supplier. It was noted that this wouldn't necessarily solve the risk that downstream customers are carrying where there is still a rigid, in physical terms (lacking sufficient switchgear), private network so that the power supplies to the downstream customers cannot be kept intact whilst denergising the main Non-Embedded Customer whose private network it is, where the Supplier of that Non-Embedded Customer is not being paid for the ongoing electricity demand.

- 4.12 The Citiworks ruling was debated by the group. Some members of the Workgroup noted that when it is applied to the UK market, there may be some scenarios which were not covered in this ruling (especially in relation to deenergisation). A paper from DECC considered what the Citiworks precedence may mean to the GB market and noted that although the scenario had not occurred yet it could occur in the future.
- 4.13 Members of the Workgroup noted that under UK and EU law there are agreed processes to managing indebted parties although others noted that innocent parties such as downstream customers would still be required to be safeguarded and protected.
- 4.14 When considering alternatives to de-energising a downstream customer, it was identified that the owner/operator of the Switchgear connecting a site to its supply was the most appropriate person to operate and disconnect the site, although it was also noted that this could also be the defaulting party and they would have limited incentive to switch off the energy supply.
- 4.15 National Grid has since the final Workgroup meeting received an update from its Legal department regarding the rights of downstream Customers.
- 4.16 Class exemptions are available in respect of the need to hold an electricity distribution or electricity supply licence under the Electricity (Class Exemptions from the Requirements for a Licence) Order 2001 (as amended).
- 4.17 In general terms these exemptions are likely to be available to Non-Embedded Customer who would therefore be exempt from the need to hold both a distribution licence and, in terms of the onward supply of electricity by the NEC, an electricity supply licence.
- 4.18 Where exempt, the regulations issued under the Electricity Act governing standards of performance in connection and supply (The Electricity Standards of Performance) Regulations 2015 and Electricity (Connection Standards of Performance) Regulations 2015) do not apply and the rights that the downstream parties have in respect of both connection and supply (and the obligations of the Non-Embedded Customer in this respect) would generally be covered off in the arrangements between the Non-Embedded Customer and such downstream parties. These may be specific terms in any contract covering connection/supply or "implied" terms created by conduct. It is difficult therefore to speculate as to the nature of those contractual terms and the circumstances and consequences on the exempt distribution network/supplier were the obligation to supply to be broken.
- 4.19 Notwithstanding the exemptions however certain statutory obligations still apply to the exempt distribution system in terms of rights for such customers to change supplier (Electricity Act 1989, Schedule 2ZA) and under The

-

<sup>&</sup>lt;sup>2</sup> https://www.gov.uk/government/publications/provision-of-third-party-access-to-licence-exempt-electricity-and-gas-networks-revised-version12

Electricity Safety, Quality and Continuity Regulations 2002, in respect of making and maintaining connections and, particularly relevant in this context is the requirement at clause 23(2) to "take all reasonably practicable steps to avoid interruptions of supply from his own acts" and to generally give not less than 2 days written notice to discontinue supply (clause 29).

- 4.20 The Workgroup discussed the possibility of enabling dialogue between the downstream customers and the Supplier with the aim of reaching a commercial or physical arrangement to avoid de-energisation of their individual sites. The National Grid representative highlighted that the lack of visibility of downstream customers presented an issue. It was noted that either National Grid or the Supplier should be kept informed of who such customers were, should they exist as this could have safety implications.
- 4.21 The Proposer advocates an obligation on all Non-Embedded Customers, of which there are 15, to keep National Grid informed at all times of the identity and, ideally, contact details of any downstream customers on their sites. One member of the Workgroup did not believe that this was relevant until the point of de-energisation, and that the Non-Embedded Customer should only be obligated to provide such information upon receipt of the de-energisation notice. Other members of the Workgroup pointed out that if the Non-Embedded Customer was in financial difficulty, the customer could be in a state of turmoil, with administration staff not necessarily at their posts (or somewhat distracted by implications of events for their own personal careers/futures), putting the rapid delivery of accurate information in "real time" at risk. It was suggested by these members that the information should be provided up front and kept up to date.
- 4.22 There was some discussion surrounding whether this information should be provided to the SO or the Supplier. One view was that if the Supplier had this information, they could inform these customers earlier, before de-energisation was permitted under the contract terms, or under the Electricity Act, to enable any dialogue regarding continued supply to occur earlier. A counter argument to this was raised by Suppliers, was that their contract with the Non-Embedded Customer would invariably prevent sharing such information. However, others, including the Proposer, felt that this best sat with National Grid as the party coordinating the de-energisation with the TOs.
- 4.23 At a later meeting the Workgroup discussed what would be considered a pragmatic approach for safeguarding downstream customers and who would be the appropriate party responsible for this activity. The Workgroup also agreed that guidance could also be sought from Ofgem on a case by case basis. A seven day process to identify and discuss alternatives to deenergisation with downstream customers that are not affiliates of the main non-embedded customer was discussed and agreed by the Workgroup.
- 4.24 Concerns were expressed at the first Workgroup meeting and at two later meetings where Workgroup Alternative CUSC modifications involving the new process around downstream customers were discussed, regarding the use of shell companies to use such a process to delay a potential de-energisation. The concerns are around the possibility that a non-embedded customer could set up part of its process or operations on a site, as a nominally separate affiliate. The presence of this "downstream customer" could then, if affiliates were not excluded as a trigger, be such as to trigger the extra process required in Workgroup Alternative CUSC modifications 3, 4, and 5 in circumstances when de-energisation would otherwise have been immediate, adding several days delay before de-energisation could be given effect. This would create a possible incentive for all non-embedded customers to set up such affiliates as a means of providing some protection against de-energisation, once circumstances arise where the retail contract allows for de-energisation.

- 4.25 The extra process required in Workgroup Alternative CUSC modifications 3, 4, and 5was therefore, to address this concern, designed in a way such that Suppliers would not be required to liaise with downstream customers where these all fell within the same corporate group as the non-embedded customer (although they would still have the freedom to do so), although the identification of these was still required (e.g. for safety reasons). The process developed was incorporated into Workgroup Alternative CUSC modifications 3, 4, and 5.
- 4.26 Six days after the Workgroup meeting at which the merits of the Workgroup Alternative CUSC modifications and the original against CAOs had been voted on, the a concern was raised that the Workgroup's considerations could be potentially discriminatory to parties that are within the same corporate group but operated independently. For example, it was suggested that a multinational company could own companies running both a steel plant and a car plant in the same area, and one company may be unaware of the financial state of the other; the steel plant could, it was envisaged, thus give no special consideration to the interests of its affiliated car plant on the same site, that arise from the steel plant's non-payment. Three members of the Workgroup wrote back to express a contrary view that this did not represent undue or unreasonable discrimination, this element of the legal text arising directly from explicit discussions on affiliates and the concerns around gaming; one member of the Workgroup wrote back to express a view that this did represent unfair discrimination; and the National Grid representative wrote back to say, it could see reasoning behind the difference in treatment but recognised that this could be discriminatory in a limited set of circumstances, but the chance of such discrimination occurring is likely to be small.
- 4.27 The group discussed the suggestion from one Workgroup member regarding the application of The Electricity Act 1989 S96 as route of recourse or appeal to the Secretary of State for downstream customers. It was noted that this would apply to other situations where power cuts are perceived to be needed at several days' notice under the electricity supply emergency code, and not the scenarios being discussed by the Workgroup
- 4.28 The Workgroup discussed the procedure that would be undertaken in the event that the SO had de-energised a site following a Supplier's instruction, and the customer paid its bills. It was noted that it would be in the best interests of all concerned to arrange re-energisation as quickly as possible, due to financial and reputational drivers. However, it was noted that dialogue with customers would be required to decide the appropriate timing.
- 4.29 The Workgroup considered whether a Non-Embedded Customer not paying their Supplier should be considered an Event of Default under the CUSC. This would enable the SO to draw on any securities it holds against Termination Amounts to ensure that the Non-Embedded Customer's connection is funded should it be wound up. The Workgroup felt that this was not necessary, as for those required to post security, the failure to pay any connection charges is in itself an Event of Default, which would enable the SO to draw upon any security should this occur.

#### Safety, Environmental and Technical considerations

- 4.30 The Workgroup discussed the potential safety and technical implications associated with the de-energisation of a Non-Embedded Customer (and potential their downstream customers).
- 4.31 Some of the Workgroup accepted that there was a need to have a process in place for Suppliers to be able to protect their risk in the event of insolvency/non-payment, but also argued that de-energisation could result in a variety of technical, environmental and safety implications that would require careful consideration.

- 4.32 The National Grid representative highlighted that safety was the primary concern when undertaking any type of work on the Transmission System, and would be reluctant to undertake a de-energisation/re-energisation if it didn't think it was safe to do so. It was noted that there were already processes in place to undertake de-energisation and re-energisation safely (e.g. in the event of system outages), and that it would look to undertake the same processes should a Supplier instruct such an action. However, it was acknowledged that should the Non-Embedded Customer not cooperate in the usual manner, further steps may need to be taken (e.g. attending site).
- 4.33 The Workgroup discussed the overriding obligation on businesses to deenergise in a safe and environmentally friendly manner, in particular to meet
  legislation. One member was able to confirm that their business had a 5 year
  rolling plan that was continuously reviewed allowing any changes to be
  assessed. This considered a number of power outage scenarios, but
  concerns were raised that in some cases this may not consider an enduring
  interruption of supply. The Proposer noted that an unforeseen and prolonged
  power cut could happen at any time (e.g. in the event of a serious equipment
  fault, adverse weather condition or a blackout) and that system restoration
  after a national blackout is could to take up to 7 days<sup>3</sup>. He argued that a
  Supplier instructed de-energisation should be more manageable as customers
  would know when to expect this due to, he suggested, 24 hours' prior notice
  generally being able to be provided.
- 4.34 It was noted that the Electricity Act allows for 7 days' notice of a disconnection/de-energisation to be provided by a Supplier to the customer. Some Workgroup members noted that whilst this was in fact the default level, some sites sign up to more rapid de-energisation (and after fewer days of non-payment than the electricity act) in exchange for a cheaper energy tariff. It was noted that these customers would only be signing up to such terms should their sites be able to cope in a safe manner with such a shorter notice period. Others believed that there needed to be adequate safety checks in place before proceeding with any de-energisation, regardless of the terms in their supply contract.
- 4.35 In relation to technical issues, it was highlighted that there are customer sites in existence in which customers rather than the SO/TO have control over the manual switching of circuit breakers that would typically be used to deenergise their site. In these cases, it would still be possible to deenergise the site, but this may place the connections of other Users of the transmission network at risk. It was highlighted that as this equipment is often on the customer's land, legal action may be required to gain access to undertake a deenergisation without affecting other Users.
- 4.36 One Workgroup member stated that he believed that some DNOs have downstream connections (i.e. connections to the DNO) on private networks from Non-Embedded Customer sites, and that it would not be in the public interest to de-energise the relevant Non-Embedded Customers as this would cause power cuts in the relevant parts of the DNO network that rely on the DNO's connection to the Non-Embedded Customer's private network. One Workgroup member suggested that in the context of it 'not being in the public interest to de-energise such connections' it should be noted that Parliament (in granting this power under the Electricity Act) has already opined that it is in the public interest that such de-energisation takes place where non-payment arises. Some Workgroup members questioned whether this was actually the case, or whether it was the case that the Non-Embedded Customer had both an HV feed for its industrial purposes and an LV feed for lighting, etc. in which case the DNO would not be reliant on this connection.

<sup>&</sup>lt;sup>3</sup> It was noted that the Governments current planning assumption for GB is 5 days.

- 4.37 Since this discussion, the National Grid representative has investigated, and whilst there is no evidence of the exact scenario described, one was uncovered in which the TO-owned circuit breaker controlled flows to both a DNO and a Non-Embedded Customer. In this scenario, each customer has their own circuit breaker to de-energise their site in the event of a fault, outage, or as they require, but the SO cannot de-energise one customer without de-energising the other.
- 4.38 Similarly, de-energisation of some sites may result in operational issues on the Gas Transmission Network, which could disrupt gas supplies. Some of the Workgroup noted that there was an over-arching requirement to keep the gas flowing, and under these circumstances it would be difficult for the SO to fulfil a Supplier's request to de-energise a site.

#### Insolvency

- 4.39 The Workgroup noted that under the Insolvency Act (as amended in October 2015), provided an Insolvency Practitioner paid ongoing energy charges, the supply to that site cannot be de-energised, even if the customer did not pay its bills prior to Insolvency. It was noted that this scenario may need to be considered within the legal drafting.
- 4.40 The Workgroup also considered whether Insolvency of a Non-Embedded Customer would affect any rights a downstream customer of its private network has to its supply as this could potentially lead to their disconnection, should the assets be sold to a third party for scrap or use elsewhere. However, it was noted that if downstream customers valued their connection, then they would look to purchase the private network from the receiver.

#### **Cost Recovery**

- 4.41 The Workgroup discussed the proposal for the relevant Supplier to reimburse the SO for any costs incurred in undertaking the de-energisation of one of its customers upon its request. The Workgroup agreed that this concept was sensible.
- 4.42 The Workgroup also considered the scenario in which a customer connected to a non-National Grid-owned transmission network is de-energised. In this case, the Supplier would still pay the SO for the cost of undertaking the deenergisation and the SO would use this to cover any charges it incurs from the relevant TO via the STC.

#### **Indemnities**

- 4.43 The Proposer highlighted (providing text to this effect, sourced from DCUSA) the need for the Supplier instructing de-energisation to indemnify the SO for any resulting liabilities that it may incur as a result of doing so (providing the SO has acted appropriately), and that the SO should indemnify the Supplier for any physical loss, damage, etc. to it or its representatives as a result of not undertaking the de-energisation as instructed. The Workgroup generally felt that this seemed reasonable.
- 4.44 The National Grid representative highlighted that there is an existing liability clause in place under Section 6.12 of the CUSC, limited to £5m for claims relating to or resulting from physical damage as a consequence of breaching the CUSC. However, it was acknowledged that additional wording is required to cover the act of a Supplier instructing the SO to undertake a denergisation, as its right to de-energise falls outside the CUSC. The National Grid representative also highlighted the need to consider the role of the TO in any indemnities. Under the existing frameworks, it is expected that indemnities between Users and TOs are provided indirectly via the SO (via the CUSC and SO-TO Code).

- 4.45 The Workgroup considered alternative indemnity wording proposed by National Grid, which removed any explicit indemnities from National Grid to Supplier. The National Grid representative highlighted that the indemnity from the Supplier to the SO in this alternative went further than that in the Original by covering the SO against liabilities wider than physical damage (e.g. claims for loss of earnings) and also indemnifying the SO in the event that damages are claimed due to the fault of the SO in undertaking the de-energisation (unlike in the Original). The National Grid representative argued that the potential for something going wrong when a party is in financial difficulty (and possibly uncooperative) is more likely and it should therefore not face any more risk than it would otherwise under the CUSC. As it is the commercial decision of the Supplier as to whether or not the de-energisation process is initiated, it was the representative's view it is the Supplier who should face the potential consequences of this being carried out, allowing this to be taken into account in its decision making. Some members disagreed with this view and felt that not providing such protections to the SO actually provides an incentive for it to carry out adequate checks before proceeding with the de-energisation. making it less likely that things would go wrong. This became WACM1
- 4.46 One further member of the group proposed that the National Grid indemnity wording could be modified to limit the liability of the Supplier to £5m, to mirror the liability amount the SO would face. They also proposed that National Grid should be liable if negligent in undertaking the de-energisation. Some members expressed concerns over limiting the liabilities in this manner, as it may not provide sufficient incentives to the parties involved. This became WACM2

#### Review draft legal text

4.47 Legal text has been developed for the Original and five Workgroup Alternative CUSC Modifications and can be found in Annex 5 of this document.

#### **Implementation**

4.48 The Proposer suggested a 5 Business Day implementation period. It was noted that none of the SO's IT systems should be require changing to implement the changes.

#### **Consideration of the Workgroup Consultation responses**

- 4.49 The Workgroup considered each of the responses received to the Workgroup Consultation when deciding which options should be included within the final Workgroup Report as formal WACMs.
- 4.50 The Workgroup agreed that they should include further options to be included within the Workgroup Report to assist the Authority in making their decision on CMP254 in the form of an additional five WACMs.

#### Original Proposal

4.51 After considering responses received to the Workgroup Consultation, the Proposer clarified and confirmed that the Original Proposal for CMP254 would remain the same.

#### 5 Original Proposal and Workgroup Alternatives

- 5.1 The Original proposal aims to bring the CUSC in line with the DCUSA in regards to Supplier's rights under their Supply Contract and the Electricity Act 1989 to disconnect an indebted customer. As raised, the proposer asks that words be inserted into the CUSC of similar form to those in DCUSA (section 25.2 onwards, as part of DCUSA section 25 "Energisation, De-Energisation And Re-Energisation") as to de-energisation of a customer by the networks firm where a Supplier requests it due to bad debt. This ensures consistency with the way this matter is treated in DCUSA.
- 5.2 The suggested legal text provided by the Proposer in the mod proposal was closely based on DCUSA wording can be found in Annex 1 of this document.
- 5.3 Following a review of the Workgroup Consultation responses, the Workgroup considered the Original Proposal agreed to develop five additional alternative solutions.
- 5.4 WACM1: This has been proposed by National Grid and provides revised deenergisation/re-energisation text with additional proposed indemnity wording.
- 5.5 WACM2: This has been proposed by SSE and is based on National Grid's proposed de-energisation/re-energisation text modified to limit the circumstances that the SO can reject or delay a de-energisation instruction to technical matters, with similar indemnity text to that proposed by National Grid, but capped at £5m per event or set of related events.
- 5.6 WACM3: This has been proposed by BOC and is based on the Proposer's Original Proposal with an additional process to identify and liaise with Downstream Customers that are not affiliates of the main non-embedded customer prior to de-energisation to consider possible alternative solutions.
- 5.7 WACM4: This has been proposed by National Grid and is based on WACM1 with the Downstream Customer process contained within WACM3.
- 5.8 WACM5: This has been proposed by SSE and is based on WACM2 with the Downstream Customer process contained within WACM3.

#### **Workgroup Approval of WACMs**

5.9 The Workgroup considered all WACMs and supported the existence of WACM3, WACM4 and WACM5 to be assessed against the applicable CUSC objectives by majority. For completeness and to provide evidence to Authority of the level of debate carried out by the Workgroup, the Workgroup Chairman exercised his rights and saved WACM1 and WACM2.

# **6** Impact and Assessment

## Impact on the CUSC

6.1 Changes to Section 3

## **Impact on Greenhouse Gas Emissions**

6.2 None identified.

# **Impact on Core Industry Documents**

6.3 None identified.

# **Impact on other Industry Documents**

6.4 None identified.

# 7 Proposed Implementation and Transition

7.1 In terms of implementation and transition, Ofgem have recommended that the Workgroup follow an accelerated timetable for CMP254 and expect the modification to be implemented 5 days after the Authority provide a decision.

# 8 Workgroup Consultation Responses

- 3.1 Six responses were received to the Workgroup Consultation. These responses are contained within Annex 4 of this report.
- 8.2 The following table provides an overview of the Standard Workgroup question responses received.

	Do you believe that CMP254 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	Do you support the proposed implementation approach?	Do you have any other comments?	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?
EDF Energy	Yes, strongly better facilitates applicable CUSC objective (b). If defect is not addressed, Suppliers will be unwilling to supply non-embedded customers at all, or will only do so on onerous advance-payment, perhaps premium terms, damaging competition in the purchase of electricity.	Yes.	No.	No.
Haven Power	Yes. CMP254 better facilitates effective competition (b).	Yes.	No.	No.
Npower Business Solutions	Yes – CMP254 Original best facilitates the Applicable CUSC Objectives	Yes.	No.	No.
Smartest Energy	We believe that CMP254 facilitates competition in that it protects a supplier from the bad debt of a large customer who could cause their supplier (and hence other customers) a significant deterioration in service. Indeed, the size of such directly-connected customers is so great that a smaller supplier would not be prepared to supply them without greater protections in place. This is not good for competition.	Yes.	No.	No.
SSE	We do believe that CMP254 does better facilitate the Applicable CUSC Objective (b) (and is neutral with respect to (a) and (c)).	We support this proposed implementation approach.	No.	No.
Tata Steel	We would want to see clarity on provisions for Downstream users, common with growing appreciation of those users in European regulation and development of private energy networks (ie. objective b and c).	Risk and timelines are overstated: the clarity of rights and obligations of downstream users is essential.	We understand there appear to be a dichotomy between embedded and non-embedded users across industry Codes and that this has come to light during the extraordinary failure of one industrial user. It may be timely for legacy regulation to be reviewed and enhanced, both at DCUSA and CUSC level. This should provide clarity around roles and responsibilities of all relevant market participants and those effected users tied in with legacy arrangements.	No

# 8.3 The following table provides an overview of the CMP254 Specific Workgroup question responses received;

	How many days would the industry require to implement this proposal? Proposal is 5 Business days; the standard is 10 Business days. Ofgem's direction is to follow an accelerated, not standard, timetable.	Are you aware of any legislation that provides a right of continued supply to downstream customers in the event of non-payment by the Non-Embedded Customer? Please provide evidence.	Are there any circumstances under which you believe downstream customers or their interests should be allowed to prevent, veto or delay the execution of this instruction to de-energise their host site? Please provide the evidence to support such intervention.	Should there be an appeals process for the de-energisation instruction? If so, please describe what the process should be e.g. criteria allowing appeal, timing (before or after de-energisation), etc.	Do you believe that there are additional steps that need to be taken to identify and communicate safety or environmental issues?	Do you believe that there are additional steps that need to be taken to identify and communicate technical issues?	Do you believe that there are additional steps that need to be taken to identify and communicate any other (e.g. commercial) issues?	Given your views on the questions above, whose responsibility, if anyone's, is it to identify, notify and assess the impact on downstream customers and what should the timings around this be?	Do you have any further views on how the deenergisation process and any notifications should work e.g. in relation to the impact on downstream Users?
EDF Energy	5 working days consistent with Ofgem's direction. There are no knock-on changes to processes or systems that warrant any delay in implementation.	No, there is no such legislation.	No, and no such equivalent provision under the DCUSA. It would also seem prudent for the downstream customer to ensure that the contract with the non-embedded customer requires the nonembedded customer to notify the downstream customer if the non-embedded customer is unable to pay its Supplier, so that the downstream	No, there should not be any appeals process before, or after, de-energisation. There is no appeals process under the DCUSA equivalent provisions or BSC, either. From a vires perspective it would be odd for the CUSC to give the downstream customer a right that conflicted with primary legislation (the Electricity Act	No, no additional steps are needed. Customers' sites must all be resilient to loss of incoming supplies, as that can happen to any site at any time.	No (see reply to question 9 and full response in Annex 4).	No (see reply to question 9 and full response in Annex 4).	No-one is responsible for these actions regarding deenergisation of a downstream customer. It would also seem prudent for the downstream customer to ensure that the contract with the non-embedded customer, requires the nonembedded customer to notify the downstream customer if the non-embedded customer if the non-embedded customer is	No

			customer can	1989 gives				unable to pay its	
			begin to prepare	Suppliers a right				Supplier, so that	
			for the	to de-energise				the downstream	
			contingency of	after 28 days				customer can	
			de-energisation	non-payment).				begin to prepare	
			in good time.	non paymonty.				for the	
			From a <i>vires</i>					contingency of	
			perspective it					de-energisation	
			would be odd for					in good time.	
			the CUSC to					We do believe	
			give the					that non-	
			downstream					embedded	
								customers	
			customer a right that conflicted					should be	
			with primary legislation (the					obliged to tell National Grid the	
			Electricity Act					identity and full	
			1989 gives					contact details of	
			Suppliers a right					any downstream	
			to de-energise					customers that	
			after 28 days					are connected to	
			non-payment).					their private	
			An alternative for					network. Having	
			such customers					said that, we	
			to avoid this					consider that	
			issue is to take					relations	
			Supplies direct					between the	
			from the local					non-embedded	
			DNO or Grid,					customers and	
			depending on					downstream	
			voltage.					customers are	
			-					likely to be close;	
								they are on the	
								same site and	
								the one is using	
								the other's	
								private assets	
Haven Power	We would	No.	No.	No.	No comment.	No.	No.	No comment.	No.
	support the								
	accelerated								
	timetable of 5								
	business days.								
Npower	5 Business Days	No	No.	No.	No.	No.	No.	It is the	No
Business	as per proposal	_		-	-	-		responsibility of	-
	2.2 po. p. op 0001							the downstream	
Solutions								dominationalii	

								customer to have sufficient rights within its contract with the non-embedded customer to understand the non-embedded customer's performance in terms of its obligations to the	
Smartest Energy	5 days seems perfectly reasonable.	No.	One would expect the Connection Agreement between the respective parties to make provisions for the eventuality of the host site being de-energised, although we accept that, if the host site is in liquidation, the downstream customer may not gain much by exercising his rights under such a Connection Agreement. However, it is not appropriate for the existence of downstream customers to be used as a reason to prevent or delay a de-energisation.	No.	No. We are not convinced that the de-energisation scenario introduces safety issues. Such sites must be able to cope with unexpected power losses for other reasons.	No.	No.	supplier.  This should be covered in the Connection Agreement between the host site and the downstream customers.	No.
SSE	We believe that	We are not	We are not	If such an appeal	All reasonable	The possibility of	Any additional	The host site.	The host site

Tota Stool	five Business Days is sufficient time to implement this proposal.	aware of any such legislation. On the contrary, we are aware of the legislation (in the Electricity Act 1989) that provides for the non-continuation of the electricity supply to customers in the event of non-payment.	aware of any credible legal circumstances under which a party would be able to prevent, veto or delay the execution of the instruction to deenergise a site given by a Supplier in accordance with its rights under the Electricity Act 1989.  Notwithstanding the above, if downstream customers were able to prevent, veto or delay the de-energisation of the host site for non-payment then this could create a perverse incentive on the host site to sign up downstream customers (in order to prevent, veto or delay the host sites' de-energisation for non-payment).	process were to be implemented then it should be equivalent to (and not exceed) any appeal process for an equivalent situation in terms of deenergisation from the distribution network for non-payment.	and practical steps should be taken by all affected parties to ensure that safety is not compromised. We agree that the same process (as that used in the event of system outages) should be applied where a Supplier instructs a deenergisation for non-payment.	a loss of electricity supply exists today for all sites — irrespective of the cause — and can happen with zero notification. All consumers must be prepared accordingly. In the case of a de-energisation for non-payment notice will have been provided so the parties concerned can then prepare accordingly	steps (if required) are between the host site and their downstream customers.	Difficult to	should use its reasonable endeavours to inform its downstream customers of the planned deenergisation (of the host site, and thus the downstream customers) as soon as reasonably practical after they (the host site) are informed of the planned deenergisation.
Tata Steel	The Proposal cannot be implemented without development of process to account for downstream	Can the Electricity Act 1989 S96 be considered as a route of recourse or appeal to the SoS? European market	The strategic context of the downstream user is relevant: the impact of deenergisation in a globally competitive	As a suggestion, Electricity Act S 96 may imply provision may already exist.	Dependant on the status of the industrial site, the competent authorities would be aware of the requirements of an industrial site.	Mutual cooperation should already exist between competent authorities and the users, dependant on	We believe that Ofgem should take the lead on bringing clarity in this area and focussed on the protection of downstream	Difficult to suggest procedural changes without having the numbers of effected downstream	For the rare occasion this issue may manifest, a process for deenergisation would include sufficient timings

uporo includica:	dovolopressiste	morled weeds be-	I	I	the enfet: status	000011000	1100mg \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	for downstraces
users, including	developments	market would be			the safety status	consumers.	users Without	for downstream
safety, health	suggests clarity	equivalent to			of an industrial		commitment, a	business users
and	is required to	disconnection			site.		simple idea	to verify to
environmental,	reflect both						might be to	Ofgem they are
as well as the	current and						develop a	aware of the risk
business context	developing						licence exempt	to their energy
of that	scenarios where						qualification to	supplies and
downstream	these involve						include some	converse with
user.	multiple users						form of additional	mitigation steps
	fed from one						and confidential	they could take,
	connection point						information	if any. This
	. The elimination						obligation with	applies equally
	of risk (of						Ofgem. This	at DN level.
	unilateral actions						applies equally	at Diviovoi.
	by a licensed						at DN level. This	
	supplier) on the						level of	
	downstream user						bureaucracy may	
	via a new						be	
	discrete							
							disproportionate	
	connection point						to the risk being	
	is unfeasible.						addressed	
	In a European							
	context, our							
	Dutch plant							
	advice a protocol							
	exists in Law for							
	Insolvent							
	business,							
	whereby for 30							
	working days a							
	program							
	responsible party							
	would remain							
	active at the							
	connection of the							
	private network.							
	The connection							
	point would be							
	minimised to the							
	minimum							
	possible							
	capability for the							
	downstream							
	users. After 30							
	days the national							

or regional grid			
operator and the			
operator and the			
curator (the			
Receiver) will			
decide what to			
do, taking into			
account the			
connection of the			
third party on the			
Distribution			
System. More			
generally, we			
understand the			
TSO has a			
confidential			
protocol how de-			
energisation			
would operate;			
this is not			
covered in the			
public domain.			

#### 9 Views

#### **Workgroup View**

- 9.1 The Workgroup believes that the Terms of Reference have been fulfilled and CMP254 has been fully considered.
- 9.2 For reference the CUSC Objectives are;
  - a) The effective discharge by The Company of the obligations imposed upon it by the Act and the Transmission Licence
  - b) Facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity.
  - c) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.

#### **National Grid Initial View**

9.3 National Grid considered that CMP254 WACM4 would better facilitate Applicable CUSC Objectives as it sufficiently deals with all of the additional issues considered by the Workgroup including technical and safety issues, process for downstream users and indemnities.

#### **Workgroup Vote**

9.4 The Workgroup met on 8<sup>th</sup> January 2016 and voted on the Original Proposal and the five Workgroup Alternative CUSC Modifications. Overall, three out of the six Workgroup members voted that WACM4 best facilitates the applicable CUSC Objectives. The votes received are as follows;

#### <u>Vote 1</u>: Whether each proposal better facilitates the Applicable Objectives against the CUSC baseline

Original									
Workgroup	Orkgroup Applicable CUSC Objective								
member	(a)	(b)	(c)						
Garth Graham	Yes, as these duties include ensuring that other licenced parties can perform those actions permissible by the Act (or licence or code).	Yes, as noted by both the proposer and Smartest Energy, there would be a serious adverse effect on competition in supply of electricity if a supplier were unable to disconnect their customer for non-payment.	Neutral	Yes					
Wayne Mullins	No – it doesn't consider potential technical consideration and places undue risk on SO	No – on balance. Although it allows Suppliers to their right to de-energise, they could do so without taking the full risk of their decision into	Neutral	No					

Grant Holland	No – technical safety considerations	account.  Yes – keen to support a change that allows supplier to de-risk	Neutral	No
Alison Meldrum	No – puts TSO in an invidious position regarding technical, safety issues.	Yes – in line with Smartest energy comments	No –as it ignores downstream user	No
Paul Mott	Yes – duties of the licensee include ensuring that other parties can perform their duties under the act. Original better achieves intercode consistency and hence simplification and accessibility of codes to all parties, due to its strong and clear roots in DCUSA text on this same issue.	Yes – if not addressed, Suppliers will be unwilling to supply such customers at all, or will only do so on onerous advance-payment, perhaps premium, terms, harming such customers as a class. Smaller Suppliers, where generally active in the I&C market segment, are probably unable to participate in the market to supply transmission-connected customers under CUSC baseline, damaging competition in Supply.	Neutral - Original neither better nor worse because it is not relevant	Yes
Rob Coombes	Yes - it allows clearly permits the de- energisation of non-embedded customers which is not currently achievable without court intervention (which still may not be effective or timely) and hence caps an infinite risk.	Yes - It does because it allows clearly permits the de-energisation of non-embedded customers which is not currently achievable without court intervention and hence caps an infinite risk.	Neutral	Yes

WACM1				
Workgroup		Applicable CUSC Objective		Overall
member	(a)	(b)	(c)	
Garth Graham	Yes, as these duties include ensuring that other licenced parties can perform those actions permissible by the Act (or licence or code).	No. The benefits of competition in supply noted under Original would be outweighed by the inequality in indemnity between the Company and the User.	Neutral	No
Wayne Mullins	Yes – considers potential technical issues and right to de-energisation, also risk on SO is appropriate	Yes- although doesn't explicitly consider downstream customers, by providing appropriate indemnities it encourages Suppliers to take account of the full risk of their decision.	Neutral	Yes
Grant Holland	No	Yes	Neutral	No
Alison Meldrum	No - Same as original	Yes	No	No
Paul Mott	No - felt that this was likely to be ineffective	No – for the same reason as Objective (a)	Neutral	No

	and inoperable because it didn't lets Grid not de-energise for technical reasons "or otherwise". Therefore it didn't meet any objectives, nor overall, better than baseline. Indemnity text is poor too – Grid can be grossly negligent and the supplier still indemnifies them, as WACM1 legal text doesn't exclude that (the situation when Grid are negligent) as to when Supplier indemnifies them. Also differs from DCUSA text, losing the possibility of inter-code consistency.			
Rob Coombes	No - It does not because of the ambiguity within the reasons that the Company has in order to not carry out the de-energisation.	No - It does not because of the ambiguity within the reasons that the Company has in order to not carry out the de-energisation.	Neutral	No

WACM2 Workgroup		Overall		
member	(a)	(b)	(c)	
Garth Graham	Yes, as these duties include ensuring that other licenced parties can perform those actions permissible by the Act (or licence or code).	Yes, as noted by both the proposer and Smartest Energy, there would be a serious adverse effect on competition in supply of electricity if a supplier were unable to disconnect their customer for non-payment.	Neutral	Yes
Wayne Mullins	Yes - Although indemnity has a limit, It allows the SO to de-energise considering technical issues.	No – Although it allows Suppliers to their right to de-energise, they could do so without taking the full risk of their decision into account (albeit to a greater extent than the Original).	Neutral	No
Grant Holland	No	Yes	Neutral	No
Alison Meldrum	Same as original -no	yes	No	No
Paul Mott	Yes – same reasons as original and is better than baseline (but added that he couldn't see why liabilities should be capped - why not leave them cost-reflective; therefore not better than baseline to quite same extent as original; also differs slightly from DCUSA text in capping liabilities, losing the a little of the	Yes – same reasons as original and is better than baseline (but added that he couldn't see why liabilities should be capped - why not leave them cost-reflective; therefore not better than baseline to quite same extent as original; also differs slightly from DCUSA text in capping liabilities, losing the a little of the possibility for	Neutral	Yes

	possibility for inter-code consistency)	inter-code consistency)		
Rob	Yes- is better than baseline (to about the	Yes- is better than baseline (to about the same	Neutral	Yes
Coombes	same extent as original)	extent as original)		

WACM3				
Workgroup		Applicable CUSC Objective		Overall
member	(a)	(b)	(c)	
Garth Graham	Yes, as these duties include ensuring that other licenced parties can perform those actions permissible by the Act (or licence or code).	Yes, as noted by both the proposer and Smartest Energy, there would be a serious adverse effect on competition in supply of electricity if a supplier were unable to disconnect their customer for non-payment.	Neutral	Yes
Wayne Mullins	No – same reason as original	No – same reason as original	Neutral	No
Grant Holland	Yes – provides balance and safeguards to customer	Yes	Neutral	Yes
Alison Meldrum	Yes- downstream customer acknowledged	Yes	Yes- follows spirit of internal markets regulation	Yes
Paul Mott	No - Have uncertainties about workability of this mod – have a concern around whether the NEC (non-embedded customer) could sue the Supplier if the Supplier revealed that the NEC has not been paying to the point where it is liable to de-energisation under the terms of its retail contract, or has otherwise triggered a de-energisation clause in its retail contract; the downstream customer might demand new terms (advance payment for any services or items it may be rendering, or selling, to the NEC) in its relationship with the NEC. Also, the downstream customer might not necessarily be bound by any confidentiality agreement, unless the NEC has put one in its contract with the downstream customer; so the downstream customer might tell other parties of the NEC's payment difficulties. This could result in a credit downgrade and even put the NEC at risk of a "spiral of decline" as a result,	No – for the same reason as Objective (a)	Neutral	No

	because its cost of financing could increase. A question (we are not sure of the answer) is, does CUSC protect the Supplier from being sued by the NEC for revealing to the downstream customer that the NEC not been paying? Because of this significant uncertainty over its workability in practice, Paul Mott did not believe that WACM3 better met any of the CUSC applicable objectives individually, or overall, than baseline.			
Rob Coombes	Yes - for the same reason as the original, but to a greater degree as felt that a process to consider the downstream customers, as set out in WACM3, was useful.	Yes- for the same reason as Objective (a)	Neutral	Yes

WACM4	WACM4					
Workgroup		Applicable CUSC Objective		Overall		
member	(a)	(b)	(c)			
Garth Graham	Yes, as these duties include ensuring that other licenced parties can perform those actions permissible by the Act (or licence or code).	No. The benefits of competition in supply noted under Original would be outweighed by the inequality in indemnity between the Company and the User.	Neutral	No		
Wayne Mullins	Yes – as stated In WACM1	Yes – as stated in WACM 1 and additionally for considering the impact on downstream users.	Neutral	Yes		
Grant Holland	Yes	Yes	Neutral	Yes		
Alison Meldrum	Yes	Yes	Yes	Yes		
Paul Mott	No- as it did not better facilitate any of the CUSC applicable objectives individually, or overall, than baseline, because of his reasoning on WACMs 3 and 1 which together comprise its basis.	No - for the same reason as Objective (a)	Neutral	No		
Rob Coombes	No - It does not because of the ambiguity within the reasons that the Company has in order to not carry out the de-energisation.	No- It does not because of the ambiguity within the reasons that the Company has in order to not carry out the de-energisation.	Neutral	No		

WACM5						
Workgroup		Applicable CUSC Objective		Overall		
member	(a)	(b)	(c)			
Garth Graham	Yes, as these duties include ensuring that other licenced parties can perform those actions permissible by the Act (or licence or code).	Yes, as noted by both the proposer and Smartest Energy, there would be a serious adverse effect on competition in supply of electricity if a supplier were unable to disconnect their customer for non-payment.	neutral	Yes		
Wayne Mullins	Yes- as WACM2	No – as WACM2	Neutral	No		
Grant Holland	Yes	Yes	Neutral	Yes		
Alison Meldrum	Yes	Yes	Yes	Yes		
Paul Mott	No – because of the same reasoning on WACM3 which forms part of its dual basis.	No - for the same reason as Objective (a)	Neutral	No		
Rob Coombes	Yes	Yes	Neutral	Yes		

# <u>Vote 2</u>: Whether each proposal better facilitates the Applicable Objectives against the Original Proposal

WACM1				
Workgroup	Applicable CUSC Objective			Overall
member	(a)	(b)	(c)	
Garth	Neutral (both Original and WACM better	No (WACM is not better that Original in	Neutral	No
Graham	facilitate).	facilitating competition)		
Wayne	Yes	Yes	Neutral	Yes
Mullins				
Grant	Yes	Neutral	Neutral	Yes
Holland				
Alison	Neutral	Neutral	Neutral	Neutral
Meldrum				
Paul Mott	No – for the same reason as vote 1	No – for the same reason as vote 1	Neutral	No
Rob	No - It does not because of the ambiguity	No- It does not because of the ambiguity within	Neutral	No
Coombes	within the reasons that the Company has in	the reasons that the Company has in order to		
	order to not carry out the de-energisation.	not carry out the de-energisation.		

WACM2				
Workgroup		Applicable CUSC Objective		Overall
member	(a)	(b)	(c)	
Garth Graham	Neutral (both Original and WACM better facilitate).	Neutral (both Original and WACM better facilitate).	Neutral	Neutral
Wayne Mullins	Yes	Yes	Neutral	Yes
Grant Holland	Yes	Neutral	Neutral	Yes
Alison Meldrum	Neutral	Neutral	Neutral	Neutral
Paul Mott	No – for the same reason as vote 1	No – for the same reason as vote 1	Neutral	No
Rob Coombes	Neutral	Neutral	Neutral	Neutral

WACM3	WACM3				
Workgroup		Applicable CUSC Objective		Overall	
member	(a)	(b)	(c)		
Garth Graham	Neutral (both Original and WACM better facilitate).	Neutral (both Original and WACM better facilitate).	Neutral	Neutral	
Wayne Mullins	Neutral	Yes	Neutral	Yes	
Grant Holland	Yes	Neutral	Neutral	Yes	
Alison Meldrum	Yes	Neutral	Yes	Yes	
Paul Mott	No – for the same reason as vote 1	No – for the same reason as vote 1	Neutral	No	
Rob Coombes	Yes - for the same reason as the original, but to a greater degree as felt that a process to consider the downstream customers, as set out in WACM3, was useful.	Yes- for the same reason as Objective (a)	Neutral	Yes	

WACM4				
Workgroup		Applicable CUSC Objective		Overall
member	(a)	(b)	(c)	
Garth	Neutral (both Original and	No (WACM is not better that Original in facilitating	Neutral	No
Graham	WACM better facilitate).	competition)		

Wayne Mullins	Yes	Yes	Neutral	Yes
Grant Holland	Yes	Neutral	Neutral	Yes
Alison Meldrum	Yes	Neutral	Yes	Yes
Paul Mott	No – for the same reason as vote 1	No – for the same reason as vote 1	Neutral	No
Rob Coombes	No -It does not because of the ambiguity within the reasons that the Company has in order to not carry out the de-energisation.	No - It does not because of the ambiguity within the reasons that the Company has in order to not carry out the deenergisation.	Neutral	No

WACM5							
Workgroup	Applicable CUSC Objective			Overall			
member	(a)	(b)	(c)				
Garth Graham	Neutral (both Original and WACM better facilitate).	Neutral (both Original and WACM better facilitate).	Neutral	Neutral			
Wayne Mullins	Yes	Yes	Neutral	Yes			
Grant Holland	Yes	Neutral	Neutral	Yes			
Alison Meldrum	Yes	Neutral	Yes	Yes			
Paul Mott	No – for the same reason as vote 1	No – for the same reason as vote 1	Neutral	No			
Rob Coombes	Yes	Yes	Neutral	Yes			

# Vote 3: Which option BEST facilitates achievement of the ACOs? (Including CUSC baseline)

Workgroup member	Best Option	Reason (please provide justification)
Garth Graham	WACM5	Has the equality of indemnity with the downstream parties' process.
Wayne	WACM4	It allows us to take into account both technical and other (e.g. safety) circumstances into account

Mullins		when receiving a de-energisation instruction. Risk placed on supplier therefore supplier can take into account full risk when making it's Commercial decision to de-energise and it considers the downstream process
Grant Holland	WACM4	Provide balance with downstream customer incentive to get indemnity right - b
Alison Meldrum	WACM4	Downstream acknowledgement and indemnity structure
Paul Mott	Original	Original best overall and on (a) and (b); neutral on (c). Original best achieves code consistency and hence simplification and accessibility due to its clear roots in DCUSA.
Rob Coombes	WACM3	Due to the incorporation of a short process to consider whether there was a solution allowing downstream customers to be kept on supply without the Supplier racking up any more losses, whilst not having the text in WACM1 that rendered the modification potentially inoperable in practice, and not omitting DCUSA text on the indemnity from Grid to the Supplier – and not rendering the indemnity from Supplier to Grid effective even when Grid has been negligent

#### 10 How to Respond

If you wish to respond to this Code Administrator Consultation, please use the response proforma which can be found under the 'Industry Consultation' tab via the following link;

http://www2.nationalgrid.com/UK/Industry-information/Electricity-codes/CUSC/Modifications/CMP254/

- 10.2 Responses are invited to the following questions;
  - 1. Do you believe CMP254 or its alternative solution better facilitates the Applicable CUSC Objectives? Please include your reasoning.
  - 2. Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.
  - 3. Do you have any other comments?
- 10.3 Views are invited on the proposals outlined in this consultation, which should be received by **5pm** on **2<sup>nd</sup> February 2016**. Please email your formal response to: CUSC.team@nationalgrid.com
- 10.4 If you wish to submit a confidential response, please note the following;

Information provided in response to this consultation will be published on National Grid's website unless the response is clearly marked 'Private & Confidential', we will contact you to establish the extent of this confidentiality. A response marked 'Private & Confidential' will be disclosed to the Authority in full by, unless agreed otherwise, will not be shared with the CUSC Modifications Panel or the industry and may therefore not influence the debate to the same extent as a non-confidential response.

Please note an automatic confidentiality disclaimer generated by your IT System will not in itself, mean that your response is treated as if it had been marked 'Private & Confidential'

Authority	Ofgem
BMU	Balancing Mechanism Unit
BSC	Balancing and Settlement Code
CUSC	The Connection and Use of System Code
DCUSA	Distribution Connection and Use of
	System Agreement
De-energisation	The movement of any isolator, breaker or
3 3 3 3	switch of the removal of any fuse
	whereby no electricity can flow to or from
	the relevant system through the User's
	equipment.
Disconnection	Permanent physical disconnection of
	equipment
DNO	Distribution Network Operator
Downstream customer	A consumer who is a customer of,
	usually, the Non-Embedded Customer,
	usually located on the Non-Embedded
	Customer's site and always using the
	Non-Embedded Customer's private
	network for its electricity supply; typically
	has no relationship at all with the Supplier
	to the Non-Embedded Customer, or any
	other Supplier.
DSO	Distribution System Operators
NETSO	National Electricity Transmission System
	Operator
Non-Embedded Customer	A customer receiving electricity directly
	from the National Electricity Transmission
	System irrespective of from whom it is
	supplied.
SO	System Operator
STC	System Operator -Transmission Owner
TO.	Code
ТО	Transmission Owner
User	A person who is a party to the CUSC
	Framework Agreement other than
NA/A CNA	National Grid
WACM	Workgroup Alternative CUSC
	Modification. This is an alternative
	modification to the CUSC Modification
	Proposal developed by the Workgroup
	under the Workgroup terms of reference.



# CUSC Modification Proposal Form CMP254

## nationalgrid

### Connection and Use of System Code (CUSC)

### Title of the CUSC Modification Proposal

Addressing discrepancies in disconnection/de-energisation remedies

**Submission Date** 

22<sup>nd</sup> October 2015

### Description of the Issue or Defect that the CUSC Modification Proposal seeks to address

There is a gap in the current industry arrangements in how a Supplier's right to disconnect an indebted customer pursuant to the Supplier's rights under its Supply Contract or the Electricity Act 1989 is given effect.

- For a distribution-connected customer, if it fails to pay its debts to its Supplier, its Supplier can (subject to certain conditions) disconnect it. This may usually be practical for domestic and small business customers, where most Suppliers will have suitable operatives, or can hire a bailiff/agent. However, for customers energised at higher voltages, safety becomes a concern and special skills are needed; therefore the Supplier is able to use the industry rules to request that the DNO de-energises it on the Supplier's behalf (at the Supplier's cost) via a specific provision in DCUSA.
- For transmission-connected customers, known in the CUSC as "non-embedded customers", the skill level to effect a disconnection is much higher and specialist very high voltage qualifications are needed to do so safely, held in essence almost entirely by transmission company employees. No Supplier will have the skills to disconnect them itself for non-payment of debts. There may occasionally be issues concerning access to a site to deenergise or disconnect at an electrical boundary within the private large-industry site. A network company will generally be able to de-energise or disconnect from its own equipment external to the site. There should be a specific provision in CUSC to mirror that in DCUSA, but there isn't. The defect is the lack of this equivalent right via the industry rules to enable Suppliers to request that the transmission network company de-energises such customers.
- If not addressed, Suppliers will be unwilling to supply non-embedded customers at all, or will only do so on onerous advance-payment, perhaps premium, terms, harming such customers as a class they already face some green/policy-related costs that their industrial competitors overseas, using "dirtier" electricity, don't; and the viability of their operations in Britain is strongly related to their Supply costs. Smaller Suppliers, where generally active in the I&C market segment, may well feel unable to participate in the market to supply non-embedded customers under CUSC baseline, damaging competition in Supply.
- If not addressed, a risk thus exists which is likely to increase costs for suppliers and for

consumers in particular (pass through of risk in premium or credit requirement), or consumers in general (if risk is shared with other customers by supplier, or passed through to all parties if the supplier fails, reducing competition). The most effective way of addressing this risk is for the person responsible for managing and operating the connection to de-energise the non-embedded customer.

• Note that the BSC has provision (section 3.2.2 (d)) for the BSC Panel to require, with prior approval from Ofgem, a Transmission Company or a Distribution System Operator to deenergise plant or apparatus (comprising BM Units) of a defaulting party (generally speaking this means a defaulting Supplier, and this includes disconnection of any of its customers that are grid-connected, among others). And the transmission company and DSOs all "consent" in the BSC wording, to this. The relevance of this is that it means the Transmission Company is already compelled to have staff able to deliver de-energisation of transmission-connected customers in a timely manner on request, so this CUSC mod does not require it to develop additional skills, resources or procedures and plans beyond those which it must already have in place for BSC purposes.

### **Description of the CUSC Modification Proposal**

It is suggested that words be inserted into the CUSC of similar form to those in DCUSA (section 25.2 onwards, as part of DCUSA section 25 "Energisation, De-Energisation And Re-Energisation") as to de-energisation of a customer by the networks firm where a Supplier requests it due to bad debt.

The form of these words is for debate at a workgroup. We offer below the form of words in the DCUSA, as a possible framework in developing legal text for this CUSC mod:

The Company shall, to the extent that it may lawfully do so, at the request of the User, when the User is entitled to have carried out Energisation Works, De-energisation Works and Re-energisation Works, carry out such works at the cost of the User within a reasonable time or, in circumstances of urgency, as soon as is reasonably practicable.

The Company shall if requested by the User, inform the User of its reasonable requirements for the details by reference to which Metering Points or Metering Systems to be Energised, Deenergised or Re-energised are to be identified.

#### Duty to Indemnify

Where the Company carries out Works on behalf of the User (as above), the Company shall indemnify the User against all actions, proceedings, costs, demands, claims, expenses, liability, loss or damage arising from, or incurred by the User as a consequence of, physical damage to the property of the User, its officers, employees or agents, and in respect of the liability of the User to any other person for loss in respect of physical damage to the property of any person, in each case as a consequence of acting contrary to an accurate and appropriate instruction to De-energise a Metering Point or Metering System;

Save for any matters arising from or in connection with the negligent act or omission or default of the Company, its officers, employees or agents, the User shall indemnify the Company

against all actions, proceedings, costs, demands, claims, expenses, liability, loss or damage arising from, or incurred by the Company as a consequence of, physical damage to the property of the Company, its officers, employees or agents, and in respect of the liability of the Company to any other person for loss in respect of physical damage to the property of any person, in each case as a consequence of acting in reliance on any instructions given by the User to the Company which are materially inaccurate or misleading;
and
Where the User requests the Company to Energise, De-energise or Reenergise a single point of connection that is both an Exit Point and an Entry Point, the User shall also indemnify the Company against all actions, proceedings, costs, demands, claims, expenses, liability, loss or damage made against or incurred or suffered by the Company and resulting directly from such Works howsoever arising (including, where the User is Registered in respect of the Exit Point, any claim by the user Registered in respect of the Entry Point, and vice versa) except insofar as such actions, proceedings, costs, demands, claims, expenses, liability, loss or damage arise from the negligent act or omission or default of the Company, its officers, employees or agents.
Impact on the CUSC
Section 5 of the CUSC (events of default, de-energisation, and disconnection) will need amendment – currently it only allows for disconnection in the case of bad debt in relation to charges collected by The Company, and not in relation to charges payable to a Supplier.
Do you believe the CUSC Modification Proposal will have a material impact on Greenhouse Gas Emissions? No
Include your view as to whether this Proposal has a quantifiable impact on greenhouse gas emissions: No
Impact on Core Industry Documentation. Please tick the relevant boxes and provide any supporting information
BSC
Grid Code
sтс
Other (please specify)
NGET may not wish to send staff to disconnect non-embedded customers in Scotland when it is obliged to do so, or where the switchgear is remotely-controlled it may not always be able to do remotely because the remote switchgear is controlled from a Scottish control point, but this would not be a new issue created by this mod: the STC should already allow for Grid to request disconnections by Scottish TOs, to deliver Grid's obligations under the CUSC where a

non-embedded customer fails to pay National Grid its transmission bills, and to deliver Grid's obligations under the BSC (the BSC has provision for the BSC Panel to require, with prior approval from Ofgem, a Transmission Company or a Distribution System Operator to deenergise plant or apparatus (comprising BM Units) of a defaulting party (generally speaking this means a defaulting Supplier, and this includes disconnection of any of its non-embedded customers, among others). And the transmission company and DSOs all "consent" in the BSC wording, to this). If the STC does not make allowance for this, then it is already flawed with regards to the situation without this new CUSC mod, and would need amendment accordingly.

#### **Urgency Recommended: Yes**

We suggest that this is debated at the CUSC panel where process is determined

#### **Justification for Urgency Recommendation**

If you have answered yes above, please describe why this Modification should be treated as Urgent.

The gap we have identified in the industry framework means that there is a risk to suppliers in relation to non-payment by large non-embedded customers. This can lead to significant commercial impacts on suppliers and so needs to be addressed urgently.

#### **Self-Governance Recommended: Yes**

We suggest that this is debated at the CUSC panel where process is determined; there does seem to be a case for self-governance as the change would merely ensure that the existing provisions of the electricity act are physically able to be safely delivered, in the rare event of a large customer being unable to pay its Supplier for its electricity.

#### **Justification for Self-Governance Recommendation**

If you have answered yes above, please describe why this Modification should be treated as Self-Governance.

There does seem to be a case for self-governance as the change would merely ensure that the existing provisions of the electricity act are physically able to be safely delivered, in the rare event of a large customer being unable to pay its Supplier for its electricity)

A Modification Proposal may be considered Self-governance where it is unlikely to have a material effect on:

- Existing or future electricity customers;
- · Competition in generation or supply;
- The operation of the transmission system;
- Security of Supply;
- Governance of the CUSC
- And it is unlikely to discriminate against different classes of CUSC Parties.

## Should this CUSC Modification Proposal be considered exempt from any ongoing Significant Code Reviews?

There is no current CUSC SCR

Impact on Computer Systems and Processes used by CUSC Parties:

None

**Details of any Related Modification to Other Industry Codes** 

None

## Justification for CUSC Modification Proposal with Reference to Applicable CUSC Objectives:

This section is mandatory. You should detail why this Proposal better facilitates the Applicable CUSC Objectives compared to the current baseline. Please note that one or more Objective must be justified.

#### Please tick the relevant boxes and provide justification:

There is no actual way to tick the boxes on this electronic document, and no tick-in-a-box symbol that one can insert from any font either, so we have written "yes" or "no"

**NO** (a) the efficient discharge by The Company of the obligations imposed upon it by the Act and the Transmission Licence

YES (b) facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity.

Reason: If not addressed, Suppliers will be unwilling to supply such customers at all, or will only do so on onerous advance-payment, perhaps premium, terms, harming such customers as a class – they already face many green/policy-related costs that their industrial competitors overseas, using "dirtier" electricity, don't, and the viability of their operations in Britain is acutely related to their Supply costs. Smaller Suppliers, where generally active in the I&C market segment, are probably unable to participate in the market to supply transmission-connected customers under CUSC baseline, damaging competition in Supply.

**NO** (c) compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.

### Additional details

<b>Details of Proposer:</b> (Organisation Name)	EDF Energy	
Capacity in which the CUSC Modification Proposal is being proposed: (i.e. CUSC Party, BSC Party or "National Consumer Council")	CUSC Party	
Details of Proposer's Representative: Name: Organisation: Telephone Number: Email Address:	Paul Mott, EDF Energy, 0203 126 2314, paul.mott@edfenergy.com	
Details of Representative's Alternate: Name: Organisation: Telephone Number: Email Address:	Mark Cox, EDF Energy, 01452658415  Mark.Cox@edfenergy.com	
Attachments (No): If Yes, Title and No. of pages of each Attachment:		

#### **Contact Us**

If you have any questions or need any advice on how to fill in this form please contact the Panel Secretary:

E-mail cusc.team@nationalgrid.com

Phone: 01926 653606

For examples of recent CUSC Modifications Proposals that have been raised please visit the National Grid Website at

http://www2.nationalgrid.com/UK/Industry-information/Electricity-codes/CUSC/Modifications/Current/

### **Submitting the Proposal**

Once you have completed this form, please return to the Panel Secretary, either by email to <a href="mailto:jade.clarke@nationalgrid.com">jade.clarke@nationalgrid.com</a> and copied to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>, or by post to:

Jade Clarke
CUSC Modifications Panel Secretary, TNS
National Grid Electricity Transmission plc
National Grid House
Warwick Technology Park
Gallows Hill
Warwick
CV34 6DA

If no more information is required, we will contact you with a Modification Proposal number and the date the Proposal will be considered by the Panel. If, in the opinion of the Panel Secretary, the form fails to provide the information required in the CUSC, the Proposal can be rejected. You will be informed of the rejection and the Panel will discuss the issue at the next meeting. The Panel can reverse the Panel Secretary's decision and if this happens the Panel Secretary will inform you.



## Workgroup Terms of Reference and Membership TERMS OF REFERENCE FOR CMP254 WORKGROUP

CMP254 aims to bring the CUSC in line with the DCUSA in regards to Supplier's rights under their Supply Contract and the Electricity Act 1989 to disconnect and indebted customer. CMP254 had originally been requested to be progressed as an urgent modification and had been supported by the CUSC Panel. However, Ofgem have rejected this request from the CUSC Panel but do support an accelerated timetable.

#### Responsibilities

- The Workgroup is responsible for assisting the CUSC Modifications Panel in the evaluation of CUSC Modification Proposal CMP254 'Addressing discrepancies in disconnection / de-energisation remedies' tabled by EDF Energy at the CUSC Modifications Panel meeting on 30<sup>th</sup> October 2015.
- 2. The proposal must be evaluated to consider whether it better facilitates achievement of the Applicable CUSC Objectives. These can be summarised as follows:

#### **Applicable CUSC Objectives**

- (a) the efficient discharge by the Licensee of the obligations imposed on it by the Act and the Transmission Licence;
- (b) Facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity;
- (c) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.
- 3. It should be noted that additional provisions apply where it is proposed to modify the CUSC Modification provisions, and generally reference should be made to the Transmission Licence for the full definition of the term.

#### Scope of work

- 4. The Workgroup must consider the issues raised by the Modification Proposal and consider if the proposal identified better facilitates achievement of the Applicable CUSC Objectives.
- In addition to the overriding requirement of paragraph 4, the Workgroup shall consider and report on the following specific issues:
  - a) Implementation
  - b) Review draft legal text

- c) Consider how the legal text from DCUSA would map across to the CUSC.
- d) What are the circumstances in which a customer would be disconnected?
- e) How would ongoing connection charge liabilities be handled?
- f) What happens if there are technical or safety issues associated with de-energisation?
- g) What will the arrangements be around de-energisation?
- h) What arrangements are in place in the event of re-energisation (NEW)
- i) What technical /commercial / safety provisions need to be considered ahead of de-energisation and the impact on downstream customers?
- j) What arrangements are in place for insolvency and adherence to the amended insolvency act as amended in October 2015.
- *k)* Who is the party that is going to pay for the actual de-energisation activities?
- 6. The Workgroup is responsible for the formulation and evaluation of any Workgroup Alternative CUSC Modifications (WACMs) arising from Group discussions which would, as compared with the Modification Proposal or the current version of the CUSC, better facilitate achieving the Applicable CUSC Objectives in relation to the issue or defect identified.
- 7. The Workgroup should become conversant with the definition of Workgroup Alternative CUSC Modification which appears in Section 11 (Interpretation and Definitions) of the CUSC. The definition entitles the Group and/or an individual member of the Workgroup to put forward a WACM if the member(s) genuinely believes the WACM would better facilitate the achievement of the Applicable CUSC Objectives, as compared with the Modification Proposal or the current version of the CUSC. The extent of the support for the Modification Proposal or any WACM arising from the Workgroup's discussions should be clearly described in the final Workgroup Report to the CUSC Modifications Panel.
- 8. Workgroup members should be mindful of efficiency and propose the fewest number of WACMs possible.
- 9. All proposed WACMs should include the Proposer(s)'s details within the final Workgroup report, for the avoidance of doubt this includes WACMs which are proposed by the entire Workgroup or subset of members.
- 10. There is an obligation on the Workgroup to undertake a period of Consultation in accordance with CUSC 8.20. The Workgroup Consultation period shall be for a period of 15 Working days as determined by the Modifications Panel.
- 11. Following the Consultation period the Workgroup is required to consider all responses including any WG Consultation Alternative Requests. In undertaking an assessment of any WG Consultation Alternative Request, the Workgroup should consider whether it better facilitates the Applicable CUSC Objectives than the current version of the CUSC.
- 12. As appropriate, the Workgroup will be required to undertake any further analysis and update the original Modification Proposal and/or WACMs. All responses including any WG Consultation Alternative Requests shall be included within the final report including a summary of the Workgroup's deliberations and conclusions. The report should make it clear where and

why the Workgroup chairman has exercised his right under the CUSC to progress a WG Consultation Alternative Request or a WACM against the majority views of Workgroup members. It should also be explicitly stated where, under these circumstances, the Workgroup chairman is employed by the same organisation who submitted the WG Consultation Alternative Request.

13. The Workgroup is to submit its final report to the Modifications Panel Secretary on 24<sup>th</sup> November 2015 for circulation to Panel Members. The final report conclusions will be presented to the CUSC Modifications Panel at a special Panel meeting on 14<sup>th</sup> January 2016.

#### Membership

14. It is recommended that the Workgroup has the following members:

Role	Name	Representing
Chairman	John Martin	Code Administrator
National Grid	Wayne Mullins	National Grid
Representative*		
Industry	Paul Mott (Proposer)	EDF Energy
Representatives*		
	George Douthwaite	Npower
	Alison Meldrum	Tata steel
	Grant Holland	BOC
	Garth Graham	SSE
Authority	Dominic Green	Ofgem
Representatives		_
Technical secretary	Heena Chauhan	Code Administrator

NB: A Workgroup must comprise at least 4 members (who may be Panel Members). The roles identified with an asterisk in the table above contribute toward the required quorum, determined in accordance with paragraph 14 below.

- 15. The Chairman of the Workgroup and the Modifications Panel Chairman must agree a number that will be quorum for each Workgroup meeting. The agreed figure for CMP254 is that at least 4 Workgroup members must participate in a meeting for quorum to be met.
- 16. A vote is to take place by all eligible Workgroup members on the Modification Proposal and each WACM. The vote shall be decided by simple majority of those present at the meeting at which the vote takes place (whether in person or by teleconference). The Workgroup chairman shall not have a vote, casting or otherwise. There may be up to three rounds of voting, as follows:
  - Vote 1: whether each proposal better facilitates the Applicable CUSC Objectives;
  - Vote 2: where one or more WACMs exist, whether each WACM better facilitates the Applicable CUSC Objectives than the original Modification Proposal;
  - Vote 3: which option is considered to BEST facilitate achievement of the Applicable CUSC Objectives. For the avoidance of doubt, this vote should include the existing CUSC baseline as an option.

The results from the vote and the reasons for such voting shall be recorded in the Workgroup report in as much detail as practicable.

- 17. It is expected that Workgroup members would only abstain from voting under limited circumstances, for example where a member feels that a proposal has been insufficiently developed. Where a member has such concerns, they should raise these with the Workgroup chairman at the earliest possible opportunity and certainly before the Workgroup vote takes place. Where abstention occurs, the reason should be recorded in the Workgroup report.
- 18. Workgroup members or their appointed alternate are required to attend a minimum of 50% of the Workgroup meetings to be eligible to participate in the Workgroup vote.
- 19. The Technical Secretary shall keep an Attendance Record for the Workgroup meetings and circulate the Attendance Record with the Action Notes after each meeting. This will be attached to the final Workgroup report.
- 20. The Workgroup membership can be amended from time to time by the CUSC Modifications Panel.

### **Appendix 1 – Indicative Workgroup Timetable**

The following timetable is indicative for CMP254

CUSC Modification Proposal and request for Urgency	
submitted	
CUSC Panel considers Proposal and request for Urgency	
Request for Workgroup members (3 Working days)	
Panel's view on urgency submitted to Ofgem for	
consideration	
Ofgem view on urgency provided	
Workgroup meeting 1	
Workgroup meeting 2	
Workgroup meeting 3	
Workgroup Consultation issued (15 Working days)	
Deadline for responses	
Workgroup meeting 4	
Workgroup meeting 5 (if required)	
Workgroup report issued to CUSC Panel	
Workgroup report presented to CUSC Panel (Special CUSC	
Panel meeting)	

Post Workgroup modification process

19 <sup>th</sup> January 2016	Code Administrator Consultation issued (10 Working days)	
2 <sup>nd</sup> February 2016	Consultation closes	

3rd February 2016	Draft FMR published for industry comment
4th February 2016	Deadline for comments
5th February 2016	Draft FMR issued to Panel
8th February 2016	Panel Recommendation Vote
8th February 2016	Final FMR circulated for Panel comment
9th February 2016	Deadline for Panel comment
10th February 2016	Final report sent to Authority for decision
16th March 2016 Indicative Authority Decision due	
23rd March 2016 Implementation Date	

### Annex 3 – Workgroup attendance register

- A Attended
- X Absent
- O Alternate
- D Dial-in

Name	Organisation	Role	6 <sup>th</sup>	9 <sup>th</sup>	16 <sup>™</sup>	5 <sup>th</sup>	8 <sup>th</sup>
			Nov	Nov	Nov	January	January
			2015	2015	2015	2016	2016
John Martin	National Grid	Chair	Α	Α	Α	А	Α
Heena	National Grid	Technical	Α	Α	Α	Α	Α
Chauhan		Secretary					
Paul Mott	EDF Energy	Proposer	Α	Α	Α	Α	Α
Wayne Mullins	National Grid	Workgroup	Α	Α	Α	Α	Α
		member					
George	NPower	Workgroup	0	O (D)	Χ	0	Х
Douthwaite		member					
(Alternate:							
Rob							
Coombes)							
Grant Holland	BOC	Workgroup	D	D	D	D	D
		member					
Alison	Tata Steel	Workgroup	D	D	D	D	D
Meldrum		member					
Garth Graham	SSE	Workgroup	X	X	0	D	D
(Alternate:		member					
Angus							
MacRae)							
Dominic	Ofgem	Authority	0	Α	Α	Α	Α
Green		Representative					
(Alternate:							
Edda Dirks)							



## CMP254 – Addressing discrepancies in disconnection/de-energisation remedies

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **17<sup>th</sup> December 2015** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Heena Chauhan at heena.chauhan@nationalgrid.com

Respondent:	Paul Mott		
Company Name:	EDF Energy		
Please express your views regarding the Workgroup Consultation, including rationale.	For reference, the Applicable CUSC objectives are:  Standard CUSC Objectives		
(Please include any issues, suggestions or queries)	<ul> <li>(a) the efficient discharge by the Licensee of the obligations imposed on it by the Act and the Transmission Licence;</li> <li>(b) Facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity;</li> <li>(c) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.</li> </ul>		

Q	Question	Response
1	Do you believe that CMP254 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	Yes, CMP254 original strongly better facilitates applicable CUSC objective (b), namely "facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity". If the defect in baseline CUSC is not addressed, Suppliers will be unwilling to supply non-embedded customers at all, or will only do so on onerous advance-payment, perhaps premium, terms, harming such customers as a class and damaging competition in the purchase of electricity. Smaller Suppliers, where generally active in the I&C market segment, are probably unable to participate in the market to supply transmission-connected customers under CUSC baseline, damaging competition in Supply.
2	Do you support the proposed implementation approach?	Yes. See reply to question 5.
3	Do you have any other comments?	
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	No

Q	Question	Response
5	How many days would the	The proposal for implementation 5 working days after an
	industry require to	Ofgem decision on this modification is consistent with Ofgem's
	implement this proposal?	decision that this mod be processed to an accelerated
	Proposal is 5 Business	timeframe; none of the SO's IT systems will need changing to
	days; the standard is 10	implement the changes that arise from this modification.
	Business days. Ofgem's	The parties impacted by this modification are aware of the
	direction is to follow an	modification and there are no knock-on changes to process or
	accelerated, not standard,	systems that warrant any delay in its implementation.
	timetable.	

Q	Question	Response
6	Are you aware of any legislation that provides a right of continued supply to downstream customers in the event of non-payment by the Non-Embedded Customer?	No, there is no such legislation.
7	Please provide evidence.  Are there any circumstances under which you believe downstream customers or their interests should be allowed to prevent, veto or delay the execution of this instruction to de-energise their host site? Please provide the evidence to support such intervention.	No, there are no circumstances under which downstream customers should be allowed to prevent, veto or delay the execution of this instruction to de-energise their host site. There is no such provision under the DCUSA equivalent provisions, either (a few DNO-connected large customer sites, also have "downstream customers" privately connected to, and supplied by, them). The BSC provisions that allow the BSC Panel to instruct Grid to de-energise the Grid-connected customers of a <i>Supplier</i> that is in default, also call for, and feature, no provisions for veto/delay by downstream customers.
		If downstream customers connect onto a non-embedded customer's private site, if continuity of supply is important to them, they would presumably contract in a way that ensures continuity of supply for them in these circumstances, in terms of ability to immediately take over the relevant assets and in terms of switchgear to enable them to remain on supply whilst allowing Grid to immediately de-energise the non-paying host business, where the non-embedded customer in breach of its retail contract (or where the Electricity Act allows for deenergisation for non-payment). It would also seem prudent for the downstream customer to ensure that the contract with the non-embedded customer, requires the non-embedded customer to notify the downstream customer if the non-embedded customer is unable to pay its Supplier, so that the downstream customer can begin to prepare for the contingency of de-energisation in good time.  From a vires perspective it would be odd for the CUSC to give the downstream customer a right that conflicted with primary legislation (the Electricity Act 1989 gives Suppliers a right to de-energise after 28 days non-payment).
		An alternative for such customers to avoid this issue, is to take Supplies direct from the local DNO or Grid, depending on voltage.

Q	Question	Response
8	Should there be an appeals process for the de-energisation instruction? If so, please describe what the process should be e.g. criteria allowing appeal, timing (before or after deenergisation), etc.	No, there should not be any appeals process before, or after, de-energisation. There is no appeals process under the DCUSA equivalent provisions, either. The BSC provisions that allow the BSC Panel to instruct Grid to de-energise the Grid-connected customers of a <i>Supplier</i> that is in default, also call for, and feature, no appeals provision by affected customers – neither by the main non-embedded customer, nor by any "downstream" customers privately connected to that main non-embedded customer's network. From a <i>vires</i> perspective it would be odd for the CUSC to give the downstream customer a right that conflicted with primary legislation (the Electricity Act 1989 gives Suppliers a right to de-energise after 28 days non-payment).
9	Do you believe that there are additional steps that need to be taken to identify and communicate safety or environmental issues?	No, no additional steps are needed. Customers' sites must all be resilient to loss of incoming supplies, as that can happen to any site at any time. DCUSA provisions that are similar to CMP254 apply to customers connected at up to 132 kV (which in Scotland, would fall under CMP254); the DCUSA text calls for no additional steps of the type mentioned in questions 9 to 11. The BSC provisions that allow the BSC Panel to instruct Grid to de-energise the Grid-connected customers of a <i>Supplier</i> that is in default, also call for, and feature, no additional steps of the type mentioned in questions 9 to 11.
10	Do you believe that there are additional steps that need to be taken to identify and communicate technical issues?	No (see reply to question 9).
11	Do you believe that there are additional steps that need to be taken to identify and communicate any other (e.g. commercial) issues?	No (see reply to question 9)

Q	Question	Response
12	Given your views on the questions above, whose responsibility, if anyone's, is it to identify, notify and assess the impact on downstream customers and what should the timings around this be?	No-one is responsible for these actions regarding deenergisation of a downstream customer as a consequence, where this is so, of de-energisation of a non-embedded customer in breach of its retail contract (or where the Electricity Act allows for de-energisation for non-payment). It is for the downstream customer to take this into account in deciding whether to take its power from a non-embedded customer's private network / private transformer (or, if already doing so, whether to continue to do so), or whether to take power direct from Grid or DNO; or, to (re-)contract with the non-embedded customer so as to ensure that the commercial and physical arrangements enable the downstream customer to remain energised when Grid de-energises the non-embedded customer. It would also seem prudent for the downstream customer to ensure that the contract with the non-embedded customer, requires the non-embedded customer to notify the downstream customer if the non-embedded customer is unable to pay its Supplier, so that the downstream
		customer can begin to prepare for the contingency of deenergisation in good time.  We do believe that non-embedded customers should be obliged to tell National Grid the identity and full contact details of any downstream customers that are connected to their private network, and of any changes from time to time in this, ahead of any event, so that if Grid is instructed to de-energise a non-embedded customer, it has to hand the identity and full contact details of these customers and can give them 24 hours' notice of de-energisation. Having said that, we consider that relations between the non-embedded customers and downstream customers are likely to be close; they are on the same site and the one is using the other's private assets.
13	Do you have any further views on how the deenergisation process and any notifications should work e.g. in relation to the impact on downstream Users?	No

## CMP254 – Addressing discrepancies in disconnection/de-energisation remedies

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **17<sup>th</sup> December 2015** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Heena Chauhan at heena.chauhan@nationalgrid.com

Respondent:	Richard Mawdsley richard.mawdsley@havenpower.com
Company Name:	Haven Power
Please express your views regarding the Workgroup Consultation, including	For reference, the Applicable CUSC objectives are:
rationale.	Standard CUSC Objectives
(Please include any issues, suggestions or queries)	<ul> <li>(a) the efficient discharge by the Licensee of the obligations imposed on it by the Act and the Transmission Licence;</li> <li>(b) Facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity;</li> <li>(c) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.</li> </ul>

Q	Question	Response
1	Do you believe that CMP254 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	Yes. CMP254 better facilitates effective competition (b) of the CUSC objectives, as it enables suppliers to compete within the I&C market to supply transmission-connected customers under the CUSC baseline.
2	Do you support the proposed implementation approach?	Yes.
3	Do you have any other comments?	No.
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	No

Q	Question	Response
5	How many days would the industry require to implement this proposal? Proposal is 5 Business days; the standard is 10 Business days. Ofgem's direction is to follow an accelerated, not standard, timetable.	We would support the accelerated timetable of 5 business days.
6	Are you aware of any legislation that provides a right of continued supply to downstream customers in the event of non-payment by the Non-Embedded Customer? Please provide evidence.	No.

Q	Question	Response
7	Are there any	No.
	circumstances under	
	which you believe	
	downstream customers or	
	their interests should be	
	allowed to prevent, veto or	
	delay the execution of this	
	instruction to de-energise	
	their host site? Please	
	provide the evidence to	
	support such intervention.	
8	Should there be an	No.
	appeals process for the	
	de-energisation	
	instruction? If so, please	
	describe what the process	
	should be e.g. criteria	
	allowing appeal, timing	
	(before or after de-	
	energisation), etc.	
9	Do you believe that there	No comment.
	are additional steps that	
	need to be taken to	
	identify and communicate	
	safety or environmental	
	issues?	
10	Do you believe that there	No.
	are additional steps that	
	need to be taken to	
	identify and communicate	
	technical issues?	
11	Do you believe that there	No.
	are additional steps that	
	need to be taken to	
	identify and communicate	
	any other (e.g.	
	commercial) issues?	
12	Given your views on the	No comment.
	questions above, whose	
	responsibility, if anyone's,	
	is it to identify, notify and	
	assess the impact on	
	downstream customers	
	and what should the	
	timings around this be?	

Q	Question	Response
13	Do you have any further views on how the deenergisation process and any notifications should work e.g. in relation to the impact on downstream Users?	No.

## CMP254 – Addressing discrepancies in disconnection/de-energisation remedies

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **17<sup>th</sup> December 2015** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Heena Chauhan at heena.chauhan@nationalgrid.com

Respondent:	Rob Combes
	T: 07920 833057
	E: rob.combes@npower.com
Company Name:	npower Business Solutions
Please express your views regarding the Workgroup	For reference, the Applicable CUSC objectives are:
Consultation, including rationale.	Standard CUSC Objectives
(Please include any issues, suggestions or queries)	<ul> <li>(d) the efficient discharge by the Licensee of the obligations imposed on it by the Act and the Transmission Licence;</li> <li>(e) Facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity;</li> <li>(f) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.</li> </ul>

Q	Question	Response
1	Do you believe that CMP254 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	Yes – CMP254 Original best facilitates the Applicable CUSC Objectives
2	Do you support the proposed implementation approach?	Yes
3	Do you have any other comments?	No
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	No

Q	Question	Response
5	How many days would the industry require to implement this proposal? Proposal is 5 Business days; the standard is 10 Business days. Ofgem's direction is to follow an accelerated, not standard, timetable.	5 Business Days as per proposal
6	Are you aware of any legislation that provides a right of continued supply to downstream customers in the event of non-payment by the Non-Embedded Customer? Please provide evidence.	No

Q	Question	Response
7	Are there any	No
	circumstances under	
	which you believe	
	downstream customers or	
	their interests should be	
	allowed to prevent, veto or	
	delay the execution of this	
	instruction to de-energise	
	their host site? Please	
	provide the evidence to	
	support such intervention.	
8	Should there be an	No
	appeals process for the	
	de-energisation	
	instruction? If so, please	
	describe what the process	
	should be e.g. criteria	
	allowing appeal, timing	
	(before or after de-	
	energisation), etc.	
9	Do you believe that there	No
	are additional steps that	
	need to be taken to	
	identify and communicate	
	safety or environmental	
	issues?	
10	Do you believe that there	No
	are additional steps that	
	need to be taken to	
	identify and communicate	
	technical issues?	
11	Do you believe that there	No
	are additional steps that	
	need to be taken to	
	identify and communicate	
	any other (e.g.	
	commercial) issues?	
12	Given your views on the	It is the responsibility of the downstream customer to have
	questions above, whose	sufficient rights within its contract with the non-embedded
	responsibility, if anyone's,	customer to understand the non-embedded customer's
	is it to identify, notify and	performance in terms of its obligations to the supplier.
	assess the impact on	
	downstream customers	
	and what should the	
	timings around this be?	

Q	Question	Response
13	Do you have any further views on how the deenergisation process and any notifications should work e.g. in relation to the impact on downstream Users?	No

## CMP254 – Addressing discrepancies in disconnection/de-energisation remedies

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by 17<sup>th</sup> December 2015 to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Heena Chauhan at <a href="https://heena.chauhan@nationalgrid.com">heena.chauhan@nationalgrid.com</a>

Respondent:	Colin Prestwich
Company Name:	SmartestEnergy
Please express your views regarding the Workgroup Consultation, including rationale. (Please include any issues, suggestions or queries)	We are generally supportive of the proposal.

Q	Question	Response
1	Do you believe that CMP254 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	We believe that CMP254 facilitates competition in that it protects a supplier from the bad debt of a large customer who could cause their supplier (and hence other customers) a significant deterioration in service. Indeed, the size of such directly-connected customers is so great that a smaller supplier would not be prepared to supply them without greater protections in place. This is not good for competition.  For reference, the Applicable CUSC objectives are: Standard CUSC Objectives  (a) the efficient discharge by the Licensee of the obligations imposed on it by the Act and the Transmission Licence;  (b) Facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity;  (c) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.
2	Do you support the proposed implementation approach?	Yes
3	Do you have any other comments?	No
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	No

Q	Question	Response
5	How many days would the industry require to implement this proposal? Proposal is 5 Business days; the standard is 10 Business days. Ofgem's direction is to follow an accelerated, not standard, timetable.	5 days seems perfectly reasonable

Q	Question	Response
6	Are you aware of any legislation that provides a right of continued supply to downstream customers in the event of non-payment by the Non-Embedded Customer? Please provide evidence.	No No
7	Are there any circumstances under which you believe downstream customers or their interests should be allowed to prevent, veto or delay the execution of this instruction to deenergise their host site? Please provide the evidence to support such intervention.	One would expect the Connection Agreement between the respective parties to make provisions for the eventuality of the host site being de-energised, although we accept that, if the host site is in liquidation, the downstream customer may not gain much by exercising his rights under such a Connection Agreement. However, it is not appropriate for the existence of downstream customers to be used as a reason to prevent or delay a de-energisation. Whilst it may seem unfair on sites which have opted for their own settlements to lose power (were they to exist), those who have not opted out under the Citiworks precedent will either also be extracting without paying or will be paying to a party which is not passing payment to their own supplier.
8	Should there be an appeals process for the de-energisation instruction? If so, please describe what the process should be e.g. criteria allowing appeal, timing (before or after de-energisation), etc.	No
9	Do you believe that there are additional steps that need to be taken to identify and communicate safety or environmental issues?	No. We are not convinced that the de-energisation scenario introduces safety issues. Such sites must be able to cope with unexpected power losses for other reasons.
10	Do you believe that there are additional steps that need to be taken to identify and communicate technical issues?	No

ro a ma a m t
reement istomers.
isioniers.

## CMP254 – Addressing discrepancies in disconnection/de-energisation remedies

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **17<sup>th</sup> December 2015** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Heena Chauhan at heena.chauhan@nationalgrid.com

Respondent:	Garth Graham (garth.graham@sse.com)
Company Name:	SSE
Please express your views regarding the Workgroup Consultation, including rationale.	For reference, the Applicable CUSC objectives are:  Standard CUSC Objectives
(Please include any issues, suggestions or queries)	<ul> <li>(g) the efficient discharge by the Licensee of the obligations imposed on it by the Act and the Transmission Licence;</li> <li>(h) Facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity;</li> <li>(i) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.</li> </ul>

Q	Question	Response
1	Do you believe that CMP254 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	We do believe that CMP254 does better facilitate the Applicable CUSC Objective (b) (and is neutral with respect to (a) and (c)) for the reasons set out in the Proposal form.
2	Do you support the proposed implementation approach?	We note that the Proposer suggests a five Business Day implementation period (as none of the SO's IT systems should require changing to implement the changes).  We support this proposed implementation approach.
3	Do you have any other comments?	We have nothing further to say at this time.
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	No

Q	Question	Response
5	How many days would the	As noted in response to Q2, we believe that five Business
	industry require to	Days is sufficient time to implement this proposal.
	implement this proposal?	
	Proposal is 5 Business	
	days; the standard is 10	
	Business days. Ofgem's	
	direction is to follow an	
	accelerated, not standard,	
	timetable.	
6	Are you aware of any	We are not aware of any such legislation.
	legislation that provides a	
	right of continued supply	On the contrary, we are aware of the legislation (in the
	to downstream customers	Electricity Act 1989) that provides for the non continuation of
	in the event of non-	the electricity supply to customers in the event of non
	payment by the Non-	payment.
	Embedded Customer?	
	Please provide evidence.	

Q	Question	Response
7	Are there any circumstances under which you believe downstream customers or their interests should be allowed to prevent, veto or	We are not aware of any credible legal circumstances under which a party would be able to prevent, veto or delay the execution of the instruction to de-energise a site given by a Supplier in accordance with its rights under the Electricity Act 1989.
	delay the execution of this instruction to de-energise their host site? Please provide the evidence to support such intervention.	Notwithstanding the above, if downstream customers were able to prevent, veto or delay the de-energisation of the host site for non payment then this could create a perverse incentive on the host site to sign up downstream customers (in order to prevent, veto or delay the host sites' de-energisation for non payment).
8	Should there be an appeals process for the de-energisation instruction? If so, please describe what the process should be e.g. criteria allowing appeal, timing (before or after deenergisation), etc.	If such an appeal process were to be implemented then it should be equivalent to (and not exceed) any appeal process for an equivalent situation in terms of de-energisation from the distribution network for non payment.
9	Do you believe that there are additional steps that need to be taken to identify and communicate safety or environmental issues?	All reasonable and practical steps should be taken by all parties (including, in particular, the host site) to communicate the planned de-energisation to all affected parties (including, in particular, downstream customers) to ensure that safety is not compromised.  We are also mindful of the statement in paragraph 5.17 that:-  "It was noted that there were already processes in place to undertake de-energisation and re-energisation safely (e.g. in the event of system outages), and that the same processes would be applied should a Supplier instruct such an action."  We agree that the same process (as that used in the event of system outages) should be applied where a Supplier instructs a de-energisation for non payment.

Q	Question	Response
10	Do you believe that there are additional steps that need to be taken to identify and communicate	The possibility of a loss of electricity supply exists today for all sites – irrespective of the cause – and can happen with zero notification. All consumers must be prepared accordingly.
	technical issues?	Thus a de-energisation for non payment in and of itself should not present any additional technical (or safety or environmental) issues that are not already addressed by both the host site and any downstream customers.
		In the case of a de-energisation for non payment (unlike, say, a de-energisation due to a storm or third party damage) notice will have been provided so the parties concerned (such as the host site and downstream customers) who can then prepare accordingly (something they are unable to do in the event of a de-energisation due to a storm or third party damage).
11	Do you believe that there are additional steps that need to be taken to identify and communicate any other (e.g. commercial) issues?	Any additional steps (if required) are between the host site and their downstream customers.
12	Given your views on the questions above, whose responsibility, if anyone's, is it to identify, notify and assess the impact on downstream customers and what should the timings around this be?	The host site.
13	Do you have any further views on how the deenergisation process and any notifications should work e.g. in relation to the impact on downstream Users?	The host site should use its reasonable endeavours to inform its downstream customers of the planned de-energisation (of the host site, and thus the downstream customers) as soon as reasonably practical after they (the host site) are informed of the planned de-energisation.

## **CUSC Workgroup Consultation Response Proforma**

# CMP254 – Addressing discrepancies in disconnection/de-energisation remedies

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **17<sup>th</sup> December 2015** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Heena Chauhan at heena.chauhan@nationalgrid.com

These responses will be considered by the Workgroup at their next meeting at which members will also consider any Workgroup Consultation Alternative Requests. Where appropriate, the Workgroup will record your response and its consideration of it within the final Workgroup Report which is submitted to the CUSC Modifications Panel.

Respondent:	Alison Meldrum
Company Name:	Tata Steel Europe
Please express your views regarding the Workgroup Consultation, including rationale.	For reference, the Applicable CUSC objectives are:  Standard CUSC Objectives
(Please include any issues, suggestions or queries)	<ul> <li>(j) the efficient discharge by the Licensee of the obligations imposed on it by the Act and the Transmission Licence;</li> <li>(k) Facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity;</li> <li>(l) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.</li> </ul>

Q	Question	Response
1	Do you believe that CMP254 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	The Group have discussed examples (not exhaustive) of risk factors around de-energisation of what is a relatively small pool of direct connection points. This discussion would have illustrated the safety, health and environmental complexities behind the main fiscal connection point and across these private networks. We would want to see clarity on provisions for downstreams users, common with growing appreciation of those users in European regulation and development of private energy networks (ie. objective b and c). This clarity is equally relevant at DN level.
2	Do you support the proposed implementation approach?	Risk and timelines are overstated: the clarity of rights and obligations of downstream users is essential.
3	Do you have any other comments?	We understand there appear to be a dichotomy between embedded and non embedded users across industry Codes and that this has come to light during the extraordinary failure of one industrial user.  The threat of uncompetitive risk premiums meted out on industrial consumer is not appealing, but for sakes of accuracy, the portrayal of these recent events seems overstated, not the emergency it is portrayed. The Proposer describes a <i>typical</i> value of £1 m per week exposure. Could this be over-stated, these values possibly manifesting from a combination of default rates and the loss of on site generation from waste-gases ie. not typical? Private and license exempt power, gas and heat networks are both a legacy and developing phenomenon. It may be timely for legacy regulation to be reviewed and enhanced, both at DCUSA and CUSC level. This should provide clarity around roles and responsibilities of all relevant market participants and those effected users tied in with legacy arrangements.
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	If yes, please complete a WG Consultation Alternative Request form, available on National Grid's website <sup>1</sup> , and return to the CUSC inbox at <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>

## Specific questions for CMP254

	Q	Question	Response
--	---	----------	----------

<sup>1</sup> http://www.nationalgrid.com/uk/Electricity/Codes/systemcode/amendments/forms\_guidance/

Q	Question	Response
5	How many days would the industry require to implement this proposal? Proposal is 5 Business days; the standard is 10 Business days. Ofgem's direction is to follow an accelerated, not standard, timetable.	The Proposal cannot be implemented without development of process to account for downstream users, including safety, health and environmental, as well as the business context of that downstream user.
6	Are you aware of any legislation that provides a right of continued supply to downstream customers in the event of non-payment by the Non-Embedded Customer? Please provide evidence.	What is the purpose of Electricity Act 1989 <u>S96</u> ? Is this a route of recourse or appeal to the SoS?  The development of European Internal Markets regulation, the development of private heat, power and gas networks suggests clarity is required to reflect both current and developing scenarios where these involve multiple users fed from one connection point. The elimination of risk (of unilateral actions by a licensed supplier) on the downstream user via a new discrete connection point is unfeasible. The process for new or enhanced connection works at HV/EHV and Transmission level is protracted, even at DN level, initial feasibility applications involving Mod App / SOW process could take 3 months at their initial stages and and potentially multiple year lead time for delivery.  In a European context, our Dutch plant advise a protocol exists in Law for Insolvent business, whereby for 30 working days a program responsible party would remain active at the connection of the private network. The connection point would be minimised to the minimum possible capability for the downstream users. After 30 days the national or regional grid operator and the curator (the Receiver) will decide what to do, taken into account the connection of the third party on the Distribution System. More generally, we understand the TSO has a confidential protocol how denergisation would operate; this is not covered in the public domain.

Q	Question	Response
7	Are there any	The strategic context of the downstream user is relevant: the
	circumstances under	the impact of de-energisation in a globally competitive market
	which you believe	would be equivalent to disconnection. For example:
	downstream customers or	·
	their interests should be	Tata Steel operates Teesside Beam Mill in the Teesside
	allowed to prevent, veto or	Steelmaking Complex at Lackenby in the North East of
	delay the execution of this	England. The electricity supply is fed from a private network
	instruction to de-energise	(owned by a separate party) which in turn is connected to
	their host site? Please	National Grid at 275kV. The supply to Teesside Beam Mill is at
	provide the evidence to	66kV and average weekly consumption is 1300 MWh. The
	support such intervention.	facility has a turnover of approximately £200m, employs approximately 400 people and manufacture 0.5 million tonnes of Structural Sections. The output of Teesside Beam Mill is approximately half of the total UK consumption of structural sections. It serves the UK construction market through stockholders and distributors but also directly supports major construction projects on a Just-In-Time basis, recent examples of such projects are The Shard, The Leadenhall Building (Cheese Grater), Heathrow Terminal 5 and the Olympic Park.
		What does steel mean to the UK?
		In 2012 the UK's metals sectors comprised 24,000+ enterprises and employed over 330,000 people. They are worth over £45.5bn to the UK economy, generating £16.5bn GVA and sector exports 150% of UK demand. Tata Steel exports around 50% of its products to Europe. Steel is a driver of productivity which, along with other UK Foundation Industries, is characterised by sector productivity of 136%. Steel has a clear, strategic value to the country and is valuable in driving export and productivity growth.
		Steel is a key foundation of significant, strategic supply chains (e.g. automotive, construction, energy) and an engine of regional growth and opportunity. 2-3 jobs are dependent on every direct steel sector job, often in less prosperous parts of the country. The industry produces hundreds of high skilled, high value-added apprentices, vocational trainees and graduates. We are well linked into the UK's innovation infrastructure through partnerships with leading universities, participation in Catapults and our own R&D investment. In this regard, steel is a real asset to a high value, high skill economy.

Q	Question	Response
8	Should there be an	As a suggestion, Electricity Act S 96 may imply provision may
	appeals process for the	already exist.
	de-energisation	
	instruction? If so, please	
	describe what the process	
	should be e.g. criteria	
	allowing appeal, timing	
	(before or after de-	
	energisation), etc.	
9	Do you believe that there	Dependant on the status of the industrial site, the competant
	are additional steps that	authorities would be aware of the requirements of an industrial
	need to be taken to	site.
	identify and communicate	
	safety or environmental	
	issues?	
10	Do you believe that there	Mutual cooperation should already exist between competant
	are additional steps that	authorities and the users, dependant on the safety status of an
	need to be taken to	industrial site.
	identify and communicate	
	technical issues?	
11	Do you believe that there	We believe that Ofgem should take the lead on bringing clarity
	are additional steps that	in this area and focussed on the protection of downstream
	need to be taken to	consumers.
	identify and communicate	
	any other (e.g.	
	commercial) issues?	
12	Given your views on the	Difficult to suggest procedural changes without having the
	questions above, whose	numbers of effected downstream users Without
	responsibility, if anyone's,	commitment, a simple idea might be to develop a licence
	is it to identify, notify and	exempt qualification to include some form of additional and
	assess the impact on	confidential information obligation with Ofgem. This applies
	downstream customers	equally at DN level. This level of bureacracy may be
	and what should the	disproportianate to the risk being addressed
	timings around this be?	
13	Do you have any further	For the rare occasion this issue may manifest, a process for
	views on how the de-	de-energisation would include sufficient timings for
	energisation process and	downstream business users to verify to Ofgem they are aware
	any notifications should	of the risk to their energy supplies and converse with
	work e.g. in relation to the	mitigation steps they could take, if any. This applies equally
	impact on downstream	at DN level.
	Users?	

# CMP254 Draft Legal Text ORIGINAL

#### 3.6.9 <u>SUPPLIER DEENERGISATION OF NON-EMBEDDED CUSTOMERS</u>

- 3.6.9.1 The Company shall, to the extent that it may lawfully do so, at the request of the the Supplier, when the Supplier is entitled to have the Deenergisation of a Non-Embedded Customer's Connection Site(s), carried out, carry out such Deenergisation on behalf of and at the cost of the Supplier within a reasonable time or, in circumstances of urgency, as soon as is reasonably practicable.
- 3.6.9.2 The Company shall, if requested by the Supplier, inform the Supplier of its reasonable requirements for the details of the Non-Embedded Customer's Connection Site(s) to be Deenergised.
- 3.6.9.3 The Company shall Reenergise the User's Equipment at the Non-Embedded Customer's Connection Site(s) as soon as is reasonably practicable after the circumstances leading to Deenergisation under Paragraph 3.6.9.1 have ceased to exist.

### Duty to Indemnify

- 3.6.9.4 Where The Company carries out a Deenergisation on behalf of a Supplier under Paragraph 3.6.9.1, The Company shall indemnify the Supplier against (a) all actions, proceedings, costs, demands, claims, expenses, liability, loss or damage made against or incurred or suffered by or incurred by, the Supplier as a consequence of, physical damage to the property of the Supplier, its officers, employees or agents, (including any claim by another User connecting at the same substation) and (b) in respect of the liability of the Supplier to any other person for loss in respect of physical damage to the property of any person, in each case as a consequence of The Company acting contrary to an accurate and appropriate instruction from the Supplier to Deenergise the Non-Embedded Customer's Connection Site;
- 3.6.9.5 Save for any matters arising from or in connection with the negligent act or omission or default of **The Company**, its officers, employees or agents, the **Supplier** shall indemnify **The Company** against (a) all actions, proceedings, costs, demands, claims, expenses, liability, loss or damage arising from, or incurred by, **The Company** as a consequence of physical damage to the property of **The Company**, its officers, employees or agents, and (b) in respect of the liability of **The Company** to any other person for loss in respect of physical damage to the property of any person, in each case as a consequence of acting in reliance on any instructions given by the **Supplier** to **The Company** to **Deenergise** the **Non-Embedded Customer's Connection Site** which are materially inaccurate or misleading:
- 3.6.9.6 Where the Supplier requests The Company to Deenergise a single point of connection that is both a Grid Supply Point and a Grid Entry Point, the Supplier shall also indemnify The Company against all actions, proceedings, costs, demands, claims, expenses, liability, loss or damage made against or incurred or suffered by The Company and resulting directly from such

<u>Deenergisation</u> howsoever arising (including any claim by another <u>User</u> connecting at the same substation) except insofar as such actions, proceedings, costs, demands, claims, expenses, liability, loss or damage arise from the negligent act or omission or default of <u>The Company</u>, its officers, employees or agents.

#### WACM1

### 3.6.9 SUPPLIER DEENERGISATION OF NON-EMBEDDED CUSTOMERS

- 3.6.9.1 Where the **Supplier** supplying the **Connection Site** satisfies **The Company** (acting reasonably) that it has the right to discontinue the Supply to the Connection Site under the terms of its Supply Agreement or the Act and the network configuration is such that it is necessary to Deenergise the Non-Embedded Customer's Connection Site to achieve this and the Supplier instructs The Company to Deenergise the User's Equipment at the Connection Site to give effect to this, The Company shall, to the extent that it may lawfully do so, as soon as reasonably practicable Deenergise the Non-Embedded Customer's Connection Site (unless The Company considers that it is not reasonably practicable, whether on technical grounds or otherwise, to effect such **Deenergisation**, in which case it will provide its reasoning to the **Supplier** at the earliest practicable opportunity) and if it does **Deenergise**, shall promptly notify the **Supplier** of the date and time at which such **Deenergisation** was effected. The **Supplier** shall reimburse **The** Company any expense incurred in relation to such Deenergisation, if any, and shall indemnify The Company against any costs, liability, loss or damage suffered by The Company as a result of such Deenergisation.
- 3.6.9.2 The Company shall Reenergise the User's Equipment at the Connection Site as soon as reasonably practicable after the circumstances leading to Deenergisation under Paragraph 3.6.9.1 have ceased to exist.

#### WACM 2

### 3.6.9 SUPPLIER DEENERGISATION OF NON-EMBEDDED CUSTOMERS

- 3.6.9.1 Where the **Supplier** supplying the **Connection Site** satisfies **The Company** (acting reasonably) that it has the right to discontinue the Supply to the Connection Site under the terms of its Supply Agreement or the Act and the configuration is such that it is necessary to Deenergise the Non-Embedded Customer's Connection Site to achieve this and the Supplier instructs The Company to Deenergise the User's Equipment at the Connection Site to give effect to this, The Company shall, to the extent that it may lawfully do so, as soon as reasonably practicable Deenergise the Non-Embedded Customer's Connection Site (unless The Company considers that it is not reasonably practicable, on technical grounds, to effect such **Deenergisation** in which case it will provide its reasoning to the Supplier at the earliest practicable opportunity) and if it does Deenergise, shall promptly notify the **Supplier** of the date and time at which such **Deenergisation** was effected. The **Supplier** shall reimburse **The Company** any expense incurred in relation to such **Deenergisation**, if any, and shall, except where and to the extent that it is a result of the negligent act or omission or default of The Company, indemnify The Company against any costs, liability, loss or damage suffered by The Company as a result of such Deenergisation provided that such liability shall not exceed £5million per event or series of related events. The Company shall indemnify the **Supplier** against any costs, liability, loss or damage suffered by the Supplier as a result of the negligent act or omission or default of The Company in undertaking such **Deenergisation** provided that such liability shall not exceed £5million per event or series of related events.
- 3.6.9.2 The Company shall Reenergise the User's Equipment at the Connection Site as soon as reasonably practicable after the circumstances leading to Deenergisation under Paragraph 3.6.9.1 have ceased to exist.

# WACM3 Section 3 Changes:

## 3.6.9 SUPPLIER DEENERGISATION OF NON-EMBEDDED CUSTOMERS

- 3.6.9.1 The Company shall, to the extent that it may lawfully do so, at the request of the the Supplier, when the Supplier is entitled to have the Deenergisation of a Non-Embedded Customer, Connection Site(s), carried out, carry out such Deenergisation on behalf of and at the cost of the Supplier within a reasonable time or, in circumstances of urgency, as soon as is reasonably practicable.
- 3.6.9.2 The Company shall if requested by the Supplier, inform the Supplier of its reasonable requirements for the details of the Non-Embedded Customer's Connection Site(s) to be De-energised.
- 3.6.9.3 The Company shall Reenergise the User's Equipment at the Non-Embedded Customer's Connection Site as soon as is reasonably practicable after the circumstances leading to Deenergisation under Paragraph 3.6.9.1 have ceased to exist.

### **Duty to Indemnify**

- 3.6.9.4 Where **The Company** carries out a **Deenergisation** on behalf of a **Supplier** under Paragraph 3.6.9.1, **The Company** shall indemnify the **Supplier** against (a) all actions, proceedings, costs, demands, claims, expenses, liability, loss or damage made against or incurred or suffered by the **Supplier** as a consequence of, physical damage to the property of the **Supplier**, its officers, employees or agents, (including any claim by another **User** connecting at the same substation) and (b) in respect of the liability of the **Supplier** to any other person for loss in respect of physical damage to the property of any person, in each case as a consequence of **The Company** acting contrary to an accurate and appropriate instruction from the **Supplier** to **Deenergise** the **Non-Embedded Customer's Connection Site**;
- 3.6.9.5 Save for any matters arising from or in connection with the negligent act or omission or default of **The Company**, its officers, employees or agents, the **Supplier** shall indemnify **The Company** against (a) all actions, proceedings, costs, demands, claims, expenses, liability, loss or damage arising from, or incurred by **The Company** as a consequence of, physical damage to the property of **The Company**, its officers, employees or agents, and (b) in respect of the liability of **The Company** to any other person for loss in respect of physical damage to the property of any person, in each case as a consequence of acting in reliance on any instructions given by the **Supplier** to **The Company** to **Deenergise** the **Non-Embedded Customer's Connection Site** which are materially inaccurate or misleading;

#### and

3.6.9.6 Where the Supplier requests The Company to Deenergise a single point of connection that is both a Grid Supply Point and a Grid Entry Point, the Supplier shall also indemnify The Company against all actions, proceedings, costs, demands, claims, expenses, liability, loss or damage made against or incurred or suffered by The Company and resulting directly from such Deenergisation howsoever arising (including any claim by another User connecting at the same substation) except insofar as such actions, proceedings, costs, demands, claims, expenses, liability, loss or damage arise from the negligent act or omission or default of The Company, its officers, employees or agents.

### **Downstream Parties**

- 3.6.9.7 A Non- Embedded Customer shall provide its Supplier on request and as soon as is reasonably practicable with the details of any Downstream

  Parties including (but not limited to) contact names, addresses, email addresses, and telephone numbers.
- 3.6.9.8 Prior to a Supplier instructing The Company to Deenergise the Non Embedded Customer's Connection Site(s) under Paragraph 3.6.9.1:
  - (i) (a) the **Supplier** shall request the **Non-Embedded Customer** to confirm within 48 hours of such request that the details supplied under Paragraph 3.6.9.7, remain correct and/or provide updated details for any **Downstream Parties**, and where such details had been supplied by the **Non-Embedded Customer** to the **Supplier** within the preceding **10 Business Days**, the **Supplier** may, whilst making this request, in parallel and without delay give notice to arrange the meeting described in (b), below;
  - where there are **Downstream Parties** (other than **Downstream Parties** that are **Affiliates** of the **Non-Embedded Customer**), the **Supplier** shall, giving not less than 48 hours' notice, arrange a meeting between the **Supplier**, the **Non-Embedded Customer**, those **Downstream Parties** and **The Company** to discuss the impact of the **Deenergisation** and whether an agreement to avoid the **Deenergisation** and resulting impact on those **Downstream Parties** can be reached to the reasonable satisfaction of the **Supplier** (acting reasonably); and
  - (c) the Supplier shall not issue its Deenergisation instruction to The Company within 72 hours (or such longer period, determined by the Supplier from time to time, at their sole discretion, and notified to the attendees of any meeting held under (b) from the commencement of any meeting held under (b).

(ii)

## Section 11 Changes - Definitions inserted / amended under 11.3:

**Downstream Party** 

a third party connected to a Non-Embedded

**Customer's System** 

#### **Affiliate**

in relation to **The Company** (and in relation to Paragraphs 3.6.9.7, 3.6.9.8, and 6.14 and 8A.4.2.2, any **User**) means any holding company or subsidiary of **The Company** (or the **User** as the case may be) or any subsidiary of a holding company of **The Company** (or the **User** as the case may be), in each case within the meaning of sections 736, 736A and 736B of the Companies Act 1985 as substituted by section 144 of the Companies Act 1989;

## WACM4 Section 3 Changes:

## 3.6.9 SUPPLIER DEENERGISATION OF NON-EMBEDDED CUSTOMERS

- Where the Supplier supplying the Connection Site satisfies The Company (acting reasonably) that it has the right to discontinue the Supply to the Connection Site under the terms of its Supply Agreement or the Act and the network configuration is such that it is necessary to Deenergise the Non-Embedded Customer's Connection Site to achieve this and the Supplier instructs The Company to Deenergise the User's Equipment at the Connection Site to give effect to this, The Company shall, to the extent that it may lawfully do so, as soon as reasonably practicable Deenergise the Non-Embedded Customer's Connection Site (unless The Company considers that it is not reasonably practicable, whether on technical grounds or otherwise, to effect such Deenergisation, in which case it will provide its reasoning to the Supplier at the earliest practicable opportunity) and if it does Deenergise, shall promptly notify the **Supplier** of the date and time at which such **Deenergisation** was effected. The Supplier shall reimburse The Company any expense incurred in relation to such Deenergisation, if any, and shall indemnify The Company against any costs, liability, loss or damage suffered by The Company as a result of such **Deenergisation**.
- 3.6.9.2 The Company shall Reenergise the User's Equipment at the Connection Site as soon as reasonably practicable after the circumstances leading to Deenergisation under Paragraph 3.6.9.1 have ceased to exist.

### **Downstream Parties**

- 3.6.9.3 A Non- Embedded Customer shall provide its Supplier on request and in any event as soon as is reasonably practicable with the details of any Downstream Parties including (but not limited to) contact names, addresses, email addresses, and telephone numbers.
- 3.6.9.4 Prior to a Supplier instructing The Company to Deenergise the Non Embedded Customer's Connection Site(s) under Paragraph 3.6.9.1:
  - (a) the **Supplier** shall ask the **Non-Embedded Customer** to confirm within 48 hours of such request that the details supplied under Paragraph 3.6.9.3, remain correct and/or provide updated details for or of any **Downstream Parties**, and where such details had been supplied by the **Non-Embedded Customer** to the **Supplier** within the preceding **10 Business Days**, the **Supplier** may, whilst making this request, in parallel and without delay give notice to arrange the meeting described in (b), below;
  - (b) where there are **Downstream Parties** (other than **Downstream Parties** that are **Affiliates** of the **Non-Embedded Customer**), the **Supplier** shall, giving not less than 48 hours' notice, arrange a meeting between the **Supplier**, the **Non-Embedded Customer**, those **Downstream Parties** and **The Company**, to discuss the impact of the **Deenergisation** and whether an agreement to avoid the **Deenergisation** and resulting impact on those **Downstream Parties** can be reached to the reasonable satisfaction of the **Supplier** (acting reasonably); and

(c) The **Supplier** shall not issue its **Deenergisation** instruction to **The Company** within 72 hours (or such longer period, determined by the **Supplier** from time to time, at their sole discretion, and notified to the attendees of any meeting held under (b)) from the commencement of any meeting held under (b).

## Section 11 Changes - Definitions inserted / amended under 11.3:

**Downstream Customer** A third party connecting to a **Non-Embedded** 

**Customer's System** 

Affiliate in relation to The Company (and in relation to Paragraphs

3.6.9.7, 3.6.9.4, and 6.14 and 8A.4.2.2, any **User**) means any holding company or subsidiary of **The Company** (or the **User** as the case may be) or any subsidiary of a holding company of **The Company** (or the **User** as the case may be), in each case within the meaning of sections 736, 736A and 736B of the Companies Act 1985 as substituted by section 144 of the

Companies Act 1989;

## WACM 5 Section 3 Changes:

### 3.6.9 SUPPLIER DEENERGISATION OF NON-EMBEDDED CUSTOMERS

- (iii) 3.6.9.1 Where the **Supplier** supplying the **Connection Site** satisfies **The Company** (acting reasonably) that it has the right to discontinue the Supply to the Connection Site under the terms of its Supply Agreement or the Act and the configuration is such that it is necessary to Deenergise the Non-Embedded Customer's Connection Site to achieve this and the Supplier instructs The Company to Deenergise the User's Equipment at the Connection Site to give effect to this, **The Company** shall, to the extent that it may lawfully do so, as soon as reasonably practicable **Deenergise** the **Non-Embedded Customer's** Connection Site (unless The Company considers that it is not reasonably practicable, on technical grounds, to effect such **Deenergisation** in which case it will provide its reasoning to the **Supplier** at the earliest practicable opportunity) and if it does **Deenergise**, shall promptly notify the **Supplier** of the date and time at which such **Deenergisation** was effected. The **Supplier** shall reimburse **The** Company any expense incurred in relation to such Deenergisation, if any, and shall, except where and to the extent that it is a result of the negligent act or omission or default of **The Company** indemnify **The Company** against any costs. liability, loss or damage suffered by The Company as a result of such Deenergisation provided that such liability shall not exceed £5million per event or series of related events, unless such liability is a result of the negligent act or emission or default of The Company. The Company shall indemnify the Supplier against any costs, liability, loss or damage suffered by the Supplier as a result of the negligent act or omission or default of The Company in undertaking such **Deenergisation** provided that such liability shall not exceed £5million per event or series of related events.
- 3.6.9.2 The Company shall Reenergise the User's Equipment at the Connection Site as quickly as practicable after the circumstances leading to deenergisation under Paragraph 3.6.9.1 have ceased to exist.

## **Downstream Parties**

- 3.6.9.3 A Non- Embedded Customer shall provide its Supplier on request and in any event as soon as is reasonably practicable with the details of any Downstream Parties including (but not limited to) contact names, addresses, email addresses, and telephone numbers.
- 3.6.9.4 Prior to a Supplier instructing The Company to Deenergise the Non Embedded Customer's Connection Site(s) under Paragraph 3.6.9.1:
  - the Supplier shall request the Non-Embedded Customer to confirm within 48 hours of such request that the details supplied under Paragraph 3.6.9.3, remain correct and/or provide updated details for any Downstream Parties, and where such details had been supplied by the Non-Embedded Customer to the Supplier within the preceding 10 Business Days, the Supplier may, whilst making this request, in parallel and without delay give notice to arrange the meeting described in (b), below;
  - (b) where there are **Downstream Parties** (other than **Downstream**Parties that are Affiliates of the Non-Embedded Customer), the

Supplier shall, giving not less than 48 hours' notice, arrange a meeting between the Supplier, the Non-Embedded Customer, those Downstream Parties and The Company, to discuss the impact of the Deenergisation and whether an agreement to avoid the Deenergisation and resulting impact on those Downstream Parties can be reached to the reasonable satisfaction of the Supplier (acting reasonably); and

(c) The Supplier shall not issue its **Deenergisation** instruction to **The**Company within 72 hours (or such longer period, determined by the

Supplier from time to time, at their sole discretion, and notified to the attendees of any meeting held under (b)) from the commencement of of any meeting held under (b).

## **Section 11 Changes - Definitions inserted / amended under 11.3:**

**Downstream Customer** a third party connected to a Non-Embedded

### **Customer's System**

Affiliate

in relation to **The Company** (and in relation to Paragraphs 3.6.9.7, 3.6.9.4, and 6.14 and 8A.4.2.2, any **User**) means any holding company or subsidiary of **The Company** (or the **User** as the case may be) or any subsidiary of a holding company of **The Company** (or the **User** as the case may be), in each case within the meaning of sections 736, 736A and 736B of the Companies Act 1985 as substituted by section 144 of the Companies Act 1989:



White House, 24 Upper West Street, Reigate, Surrey RH2 9BU

Home: 01737 242960 Mobile Telephone Number: 07770 341581

e-mail: miketoms53@btinternet.com

Abid Sheikh Industry Codes Manager Ofgem **By email** 30th October 2015

Dear Abid

# CUSC Modifications Panel Views on Urgency for CMP254 'Addressing discrepancies in disconnection / de-energisation remedies'

On 22<sup>nd</sup> October 2015, EDF Energy raised CMP254, with a request for the proposal to be treated as an Urgent CUSC Modification Proposal. The CUSC Modifications Panel ("the Panel") considered CMP254 and the associated request for urgency at the CUSC Modifications Panel meeting held on 30<sup>th</sup> October 2015. This letter sets out the views of the Panel on the request for urgent treatment and the procedure and timetable that the Panel recommends.

## **Request for Urgency**

The Panel considered the request for urgency with reference to Ofgem's Guidance on Code Modification Urgency Criteria. The unanimous view of the Panel is that CMP254 SHOULD be treated as an Urgent CUSC Modification Proposal.

• There are questions and issues that need to be considered by a Workgroup

In the discussion, members of the Panel also noted concerns over granting urgency, set out below;

 Using an urgent process holds an inherent risk of unintended consequences, which may arise due to there being insufficient time for all aspects of a Modification Proposal to be considered;

#### **Procedure and Timetable**

Having decided to recommend urgency to Ofgem, the Panel discussed an appropriate process for CMP254. The Panel agreed that CMP254 would require a Workgroup and subject to Ofgem's decision on Urgency should follow a reduced timetable as set out below:

Please do not hesitate to contact me if you have any questions on this letter or the proposed process and timetable. I look forward to receiving your response.

Yours sincerely

Michael Toms CUSC Panel Chair

## Appendix: Proposed timetable

22 <sup>nd</sup> October 2015	CUSC Modification Proposal and request for Urgency submitted
30 <sup>th</sup> October 2015	CUSC Panel considers Proposal and request for Urgency
30 <sup>th</sup> October 2015	Request for Workgroup members (3 Working days)
30 <sup>th</sup> October 2015	Panel's view on urgency submitted to Ofgem for consideration
3 <sup>rd</sup> November 2015	Ofgem view on urgency provided
5 <sup>th</sup> November 2015	Workgroup meeting 1
9 <sup>th</sup> November 2015	Workgroup meeting 2
11 <sup>th</sup> November 2015	Workgroup Consultation issued (5 Working days)
18 <sup>th</sup> November 2015	Deadline for responses
20 <sup>th</sup> November 2015	Workgroup meeting 3
24 <sup>th</sup> November 2015	Workgroup report issued to CUSC Panel
25 <sup>th</sup> November 2015	Workgroup report presented to CUSC Panel (special meeting)
25 <sup>th</sup> November 2015	Code Administrator Consultation issued (5 Working days)
2 <sup>nd</sup> December 2015	Consultation closes
3 <sup>rd</sup> December 2015	Draft FMR published for industry comment
4 <sup>th</sup> December 2015	Deadline for comments
7 <sup>th</sup> December 2015	Draft FMR issued to Panel
8 <sup>th</sup> December 2015	Panel Recommendation Vote
8 <sup>th</sup> December 2015	Final FMR circulated for Panel comment
9 <sup>th</sup> December 2015	Deadline for Panel comment
10 <sup>th</sup> December 2015	Final report sent to Authority for decision
16 <sup>th</sup> December 2015	Indicative Authority Decision due
17 <sup>th</sup> December 2015	Implementation Date

Annex 7 – Authority response to Panel recommendation on Urgency	



Mike Toms CUSC Panel Chair c/o National Grid Electricity Transmission plc National Grid House Warwick Technology Park Gallows Hill Warwick CV34 6DA

Direct Dial: 0141 341 3979

Email: Catherine.williams@ofgem.gov.uk

Date: 5 November 2015

Dear Mr Toms,

## CUSC Modifications Panel request for urgency for CMP254: 'Addressing discrepancies in disconnection/de-energisation remedies'

On 22 October 2015, EDF Energy (the Proposer) raised Connection and Use of System Code (CUSC) Modification Proposal CMP254. CMP254 seeks to amend the CUSC by inserting a provision that would allow Suppliers to request National Grid Electricity Transmission plc to undertake or, in conjunction with other transmission licensees, facilitate the disconnection/de-energisation of transmission-connected customers. The Proposer requested that CMP254 be progressed on an urgent timetable. The CUSC Modifications Panel (the Panel) considered CMP254 at its meeting on 30 October 2015.

Following its meeting, the Panel wrote to us requesting that CMP254 should be treated as an urgent modification proposal and submitted a proposed timetable for urgent treatment.

This letter sets out our decision *rejecting* the request for urgency.

#### Background to the proposal

The Electricity Act 1989 provides that a Supplier (subject to certain conditions) can disconnect a customer if it fails to pay its debt. If this customer is connected at a higher voltage, special skills may be required to disconnect or de-energise them. As a result, where the customer is connected to higher voltage parts of the distribution network, the Supplier is able to use the industry rules to request that the Distribution Network Operator (DNO) de-energises the customer on the Supplier's behalf, through provisions in the Distribution Connection and Use of System Agreement ("DCUSA").

For transmission connected customers, the Proposer believes that the skills to disconnect or de-energise customers in the event a customer fails to pays its debt will lie with employees of the transmission companies and not the Supplier. The Proposer therefore suggests that there should be specific provisions within the CUSC to mirror those in the DCUSA. This would allow Suppliers to request NGET to undertake or facilitate the de-energisation of transmission-connected customers on its behalf.

In the proposal, the terms 'de-energisation' and 'disconnection' have both been used. However, we understand from the Proposer that the proposed amendment to the CUSC relates to de-energisation rather than disconnection.

#### The proposal

CMP254 seeks to update the CUSC with a provision to allow Suppliers to request the transmission companies to undertake or facilitate de-energising a customer on their behalf, thereby reflecting similar provisions within the DCUSA for de-energising distribution-connected customers.

The Proposer suggests that, if the lack of a provision is not addressed, Suppliers will be unwilling to supply non-embedded customers or will do so on an advanced-payment, and perhaps premium terms. An increased cost to suppliers could therefore lead to an increased cost to customers due to pass through of risk premium or credit requirements.

EDF Energy requested urgent treatment for the proposal as the lack of a provision within the CUSC, to de-energise non-embedded customers, can lead to significant commercial impacts on suppliers.

#### **Panel Discussion**

The Panel discussed the modification, CMP254, at its meeting on the 30<sup>th</sup> October 2015. The unanimous view of the Panel was that CMP254 should be treated as Urgent. The Panel did, however, note that using an urgent process holds an inherent risk of unintended consequences which may arise due to there being insufficient time for all aspects of a Modification Proposal to be considered.

#### **Our Views**

In reaching our decision, we have considered the details contained within the proposal, the Proposer's justification for urgency and the views of the Panel. Subsequent to the Panel meeting, we have also had representation from large industrial users regarding the timetable for the proposed modification. We have also assessed the request against the urgency criteria set out in Ofgem's published guidance<sup>1</sup>, in particular whether it is:

## Linked to an imminent issue or a current issue that if not urgently addressed may cause:

## a) a significant commercial impact on parties, consumers or other stakeholder(s)

From a Supplier's point of view, we recognise that there is a need for this issue to be resolved promptly due to the potential commercial impact on them. However, we also agree with the Panel that progressing CMP254 on an urgent timetable could increase the risk of unintended consequences without proper consideration of the modification. In addition, we have concerns about the ability of large users connected to the transmission network to participate fully in the process if CMP254 is progressed on an urgent timetable. As these users are directly impacted by this modification, in our view it is important that these users are given an opportunity to engage appropriately with the modification process.

Since the modification was proposed, large users, who were not represented on the Panel, have expressed their concern over the speed of the timetable and the fact that it may prevent them being involved.

On balance therefore, our view is that the increased risk of unintended consequences associated with an urgent timetable, and the potential lack of engagement of certain key stakeholder groups with the Workgroup phase if this timetable is adopted, outweighs the benefits of proceeding with it. We therefore *reject* the request for urgency.

We do recognise that there could be a commercial impact on multiple CUSC parties and there is a need, from a Supplier's point of view, to reach a decision on this modification

\_

<sup>&</sup>lt;sup>1</sup> Our guidance document can be found here: <a href="https://www.ofgem.gov.uk/ofgem-publications/61726/ofgem-guidance-code-modification-urgency-criteria.pdf">https://www.ofgem.gov.uk/ofgem-publications/61726/ofgem-guidance-code-modification-urgency-criteria.pdf</a>

quickly. As such, we consider that an accelerated standard timetable, providing sufficient time for all stakeholders, including large users, to be engaged in the process will provide an appropriate balance between these two competing issues. As part of an accelerated standard timetable, we consider that, at a minimum, 15 working days is an appropriate period in which to consult with stakeholders during the Workgroup phase.

For the avoidance of doubt, in rejecting this request for urgency, we have made no assessment of the merits of the modification proposal and nothing in this letter in any way fetters the discretion of the Authority in respect of this modification proposal.

Yours sincerely,

Catherine Williams

Head of Commercial Regulation and System Operator

Duly authorised on behalf of the Authority